LIGHTING AND VEGETATION FOR ENERGY-EFFICIENT AND SAFE ROADWAY TRAVEL
Final Report

Prepared for

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Contract Nos. 10628 / C-08-03

April 2009
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The objective of the present study was to identify and evaluate promising approaches to incorporating lighting and vegetation along roadways with the purpose of identifying the most promising application that could be incorporated into a demonstration project. The project team reviewed existing lighting, roadway delineation and vegetation practices in New York State and elsewhere to identify promising approaches combining these elements for roadway applications. Through a series of lighting simulations, the visibility of relevant objects along each of several roadway applications (roundabouts, curved exit ramps, and urban boulevards) were compared when they were illuminated using conventional roadway lighting without inclusion of vegetation as a visual element, and when they were designed with both lighting and vegetation as an integrated system. Economic analyses and energy use comparisons were also performed to identify the relative impact of the new lighting and vegetation approaches. Comparing the relative benefits of the proposed lighting and vegetation approaches for each roadway application, the roundabout application and the urban boulevard had the greatest estimated impact on safety, as characterized by the drivers' visual performance when detecting pedestrians and other potential hazards along the road. The roundabout application also had the greatest energy savings in terms of electricity use, and as a result, had the greatest reduction in operating costs. Based on the results of the analyses, the project team recommends that NYSERDA and NYSDOT consider implementing a demonstration project to integrate lighting and vegetation approaches to providing visual information at roundabouts. The report includes a work plan and schedule for conducting such a demonstration project.
ABSTRACT

The objective of the present study was to identify and evaluate promising approaches to incorporating lighting and vegetation along roadways with the purpose of identifying the most promising application that could be incorporated into a demonstration project. The project team reviewed existing lighting, roadway delineation and vegetation practices in New York State and elsewhere to identify promising approaches combining these elements for roadway applications. Through a series of lighting simulations, the visibility of relevant objects along each of several roadway applications (roundabouts, curved exit ramps, and urban boulevards) were compared when they were illuminated using conventional roadway lighting without inclusion of vegetation as a visual element, and when they were designed with both lighting and vegetation as an integrated system. Economic analyses and energy use comparisons were also performed to identify the relative impact of the new lighting and vegetation approaches. Comparing the relative benefits of the proposed lighting and vegetation approaches for each roadway application, the roundabout application and the urban boulevard had the greatest estimated impact on safety, as characterized by the drivers' visual performance when detecting pedestrians and other potential hazards along the road. The roundabout application also had the greatest energy savings in terms of electricity use, and as a result, had the greatest reduction in operating costs. Based on the results of the analyses, the project team recommends that NYSERDA and NYSDOT consider implementing a demonstration project to integrate lighting and vegetation approaches to providing visual information at roundabouts. The report includes a work plan and schedule for conducting such a demonstration project.
ACKNOWLEDGMENTS

The members of the research team gratefully acknowledge sponsorship of this project by the New York State Energy Research and Development Authority (NYSERDA) and the New York State Department of Transportation (NYSDOT), under the direction of Joseph D. Tario of NYSERDA and Humayun Kabir of NYSDOT. We also acknowledge the very helpful input throughout the course of the project provided by Nancy Alexander, Peter Dunleavy, Gary Frederick, Laura Greninger, Marian Mudar and John Rowen of NYSDOT; Richard Drake of NYSERDA; Emmett McDevitt and Roslyn Webber of the Federal Highway Administration (FHWA); Dan Chambers from the Town of Colonie, NY; Margaret Fowler-McDowell of Friedman Fisher; Sandy Misiewicz of the Capital District Transportation Committee; John Walter from National Grid; Tom Lindberg from Mesa Reduction Engineering; Timothy Volk from the State University of New York College of Environmental Sciences and Forestry; and Johannes Lehmann, Hilary Mayton and Kelli Roberts from Cornell University.
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SUMMARY

OBJECTIVES
The objective of the present study was to identify and evaluate promising approaches to incorporating lighting and vegetation along roadways with the purpose of identifying the most promising application that could be incorporated into a demonstration project.

RESEARCH APPROACH
The project team reviewed existing lighting, roadway delineation and vegetation practices in New York State and elsewhere to identify promising approaches combining these elements for roadway applications. Through a series of lighting simulations, the visibility of relevant objects along each of several roadway applications (roundabouts, curved exit ramps, and urban boulevards) were compared when they were illuminated using conventional roadway lighting without inclusion of vegetation as a visual element, and when they were designed with both lighting and vegetation as an integrated system. Economic analyses and energy use comparisons were also performed to identify the relative impact of the new lighting and vegetation approaches.

ANALYSES AND RESULTS
Comparing the relative benefits of the proposed lighting and vegetation approaches for each roadway application, the roundabout application and the urban boulevard had the greatest estimated impact on safety, as characterized by the drivers’ visual performance when detecting pedestrians and other potential hazards along the road. The roundabout application also had the greatest energy savings in terms of electricity use, and as a result, had the greatest reduction in operating costs.

CONCLUSIONS AND RECOMMENDATIONS
Based on the results of the analyses, the project team recommends that NYSERDA and NYSDOT consider implementing a demonstration project to integrate lighting and vegetation approaches to providing visual information at roundabouts. The report includes a work plan and schedule for conducting such a demonstration project.
Section 1
INTRODUCTION

In response to a program opportunity notice (PON) issued jointly by the New York State Energy Research and Development Authority (NYSERDA) and the New York State Department of Transportation (NYSDOT) on sustainable transportation applications, the Lighting Research Center (LRC) at Rensselaer Polytechnic Institute submitted a proposal to evaluate opportunities for integrating lighting and vegetation systems along roadways to improve safety and visual information and to reduce energy and environmental impacts.

The present report summarizes the findings of the LRC project team as part of a Phase 1 (feasibility analysis) study, and presents its recommendations for conducting a demonstration integrating lighting and vegetation at an actual roadway location in New York State as part of a proposed Phase 2 demonstration project.

Current practices for roadway lighting, delineation and vegetation are provided, along with a unifying concept for developing solutions that utilize both lighting and vegetation to provide visual information to drivers. The criteria and methods for evaluating lighting/vegetation systems are provided, and using these criteria and methods, several designs for specific roadway applications are evaluated. Based on the evaluation results, the report recommends one application (i.e., roundabouts) for a subsequent proposed demonstration project.
Section 2

REVIEW OF ROADWAY LIGHTING, DELINEATION AND VEGETATION PRACTICES

In this section of the report, practices for roadway lighting, delineation and vegetation are summarized.

ROADWAY LIGHTING

State agencies dealing with roadway lighting in New York include NYSDOT, the New York State Thruway Authority (NYSTA) and the New York State Bridge Authority (NYSBA). These agencies, with few exceptions, use the NYSDOT specifications for lighting.

In general, lighting practices refer to the use of pole-mounted, fixed lighting systems for producing illumination onto the roadway surface in order to increase visibility of potential hazards along the roadway.

The NYSDOT publishes several standards documentations relating to roadway lighting:

- Policy on Highway Lighting (NYSDOT, 1979)
- Highway Design Manual (NYSDOT, 1995)
- Standard Specifications (NSYDOT, 2008)

The Policy on Highway Lighting (NYSDOT, 1979) serves primarily as NYSDOT’s warranting procedure for deciding when to install roadway lighting. For example, lighting is considered for locations that exhibit high night-to-day crash ratios (when nighttime crashes form a larger-than-expected proportion of crashes relative to the proportion of traffic occurring at night), when highway interchanges are spaced closely together, and when many pedestrians are likely to be present. While NYSDOT generally pays for the design and installation of lighting, operation and maintenance is supposed to be paid for by the municipality in which the lighting is to be located. The Policy was developed in 1979.

The Highway Design Manual (NYSDOT, 1995) discussed issues related to the planning of lighting installations by NYSDOT. Specifically, the Manual stipulates that illuminance criteria (as opposed to luminance criteria) are to be used in the calculation and specification of light levels. This is important because the recommended practices of the Illuminating Engineering Society of North America (IESNA, 2000), on which the American Association of State Highway and Transportation Officials (AASHTO, 2005) lighting guidelines are based, allow either illuminance or luminance to be used. The Manual further states that HPS lamps are preferred for roadway lighting, in semi-cutoff luminaires (usually having the characteristic "cobrahead" shape). When so-called "ornamental" lighting is to be used, any extra costs for equipment in addition to maintenance and operation are to be borne by the municipality in which the lighting will be located. The Manual was last updated in 1995.
The NYSDOT (2008) Standard Specifications that address lighting are mainly concerned with issues regarding durability of equipment and electrical safety. It does list performance criteria required for lamps and includes both HPS and mercury vapor lamps (the latter type is often used in overhead highway sign lighting, although the ballasts for these lamps are being phased out by federal energy efficiency legislation, which will effectively phase out use and availability of these lamps as well). The Specifications were last updated in 2008.

ROADWAY DELINEATION
To augment drivers’ understanding of roadway geometry, departments of transportation (DOTs) often install post mounted delineators (PMDs) and chevrons, especially at curves. The installation of such devices is addressed by the Manual of Uniform Traffic Control Devices (MUTCD, online at mutcd.fhwa.gov), which is the accepted standard for the application of roadway treatments. The MUTCD’s language regarding the installation of such devices is fairly broad, and accordingly, there is wide variation in the way in which individual DOTs design their deployment. PMDs are treated in section 3D of the MUTCD, which describes them as guidance devices and that they may be used continuously (along highway sections) or in specific regions (such as curves that warrant their use) at the discretion of the governing DOT. The MUTCD recommends that PMDs should be installed “at locations where the alignment might be confusing or unexpected, such as at lane reduction transitions and curves.” The MUTCD also recommends their use where visibility is limited by darkness or inclement weather: “An important advantage of [PMDs] in certain locations is that they remain visible when the roadway is wet or snow covered.”

The design specification for PMDs is as follows: “Delineators shall be retroreflective devices mounted above the roadway surface and along the side of the roadway in a series to indicate the alignment of the roadway. Delineators shall consist of retroreflective units that are capable of clearly retroreflecting light under normal atmospheric conditions from a distance of 300 meters (1,000 feet) when illuminated by the high beams of standard automobile lights. Retroreflective elements for delineators shall have a minimum dimension of 75 millimeters (3 inches).”

The MUTCD calls for placement of PMDs (of color consistent with the edge lines as prescribed in Section 3B.06 of the same) “on the right side of freeways and expressways and on at least one side of interchange ramps.” The MUTCD also calls for the installation of red PMDs to mark truck escape ramps.

In addition to these standard locations, the MUTCD recommends the installation of PMDs on the outside curve of interchange ramps, at median crossovers (for emergency services vehicle use), along acceleration
and deceleration lanes, and at narrowing lane transitions. It also states that PMDs may be provided on other classes of roadways at the discretion of the governing DOT.

The MUTCD provides guidelines for the spatial parameters of installation. The manual specifies that PMDs are to be mounted no higher than 1.2 meters, and should be mounted between 0.6 and 2.4 meters from the shoulder’s paved edge. The MUTCD specifies that PMDs are to be installed no less than 60 meters and no more than 120 meters apart on main tangent sections of roadway. The spacing of PMDs on curves is specified as a linear distance from post to post along the circumference of the curve. The suggested spacing is based on the radius of the curve, but should be no less than 6.1 meters and no more than 90 meters in the curves. More closely spaced delineators should be closer to the curves.

**ROADWAY VEGETATION**

Practices for roadway vegetation differ according to the roadway application and the conditions at the specific roadway location where vegetation is used. NYSDOT has an active vegetation management system. Hundreds of species of vegetation grow alongside roads in NYS. Roadside vegetation includes forest types, primarily northern hardwood trees in the northern part of the state, and oak and hickory in the southern part of the state as well as along major river corridors. Most of the forest was cleared for agriculture in the 17th through 19th centuries. In 1890, only 25% of the state was covered in forest; in 2005, 62% of the state was covered in forest as farmlands reverted back. Land that is not commercialized is actively colonized by trees and shrubs, necessitating an active vegetation management program along roadways by NYSDOT (Nowak, 2005).

Vegetation on roadsides is managed to:

- Provide adequate site visibility for drivers
- Prevent deadly fixed objects (e.g., trees)
- Maintain pavement by controlling drainage problems and pavement breakage by adjacent vegetation

Mowing is commonly used along areas away from the road; herbicides are used along roadway edges and under guide rails and near signage where mowing is not feasible. Over 100,000 acres of roadside rights-of-way (ROW) are mowed each year.

**Living Snow Fences**

Living snow fences (LSFs) employ trees or shrubbery to create a natural berm around which snow can aggregate instead of drifting onto the roadway. Traditionally, snow fences create a barrier causing snow to accumulate upwind of the snow fence. Blowing and drifting snow cause major problems for roadways and DOTs that manage them in several ways. Snowdrifts can cause safety hazards such as reduced sight
distance around curves and at intersections, reduced effective roadway width and reduced effectiveness of safety barriers (Tabler, 2003). Drifts that accumulate on roadways require increased resource use by increasing snow removal costs. Mechanical snow removal costs are typically $3 per metric ton (Tabler, 2003). Snowdrifts may also contribute to pavement damage by allowing water to infiltrate under pavement (Tabler, 2003). Blowing snow can reduce visibility for drivers on the roadway; reduced visibility may be a factor in crash risk (Nixon et al., 2006). In Wyoming, studies done on Interstate 80, looking at a 10-year period of data, indicated that 25% of all crashes occurred during blowing snow conditions in areas without snow fences, compared to 11% in areas with snow fences (Tabler, 2003). Snow drifts can also dilute the chemicals used to prevent ice build-up on roads, resulting in icy roadways (Nixon et al., 2006).

In Iowa, three years of testing showed that standing rows of corn could hold as much snow as traditional (built) snow fences between four and six feet in height, and could be located much closer to the roadway. The corn rows accumulate snow differently than traditional fences or trees in that the snow is stored between the rows of corn. Allowing the corn rows to be placed along the roadway edge may increase the willingness of adjacent farms to participate in LSF programs because it is more convenient for the farmer to leave these rows standing at the edge of their field than in the middle of the field (outside the right of way [ROW]). For the state of Iowa, a guideline of 16 to 24 rows of corn was recommended (with 22 inches between each row) depending on the fetch (the distance over which snow can blow unimpeded) (Nixon et al 2006). NYSDOT also uses corn rows as LSFs. Typically, farmers leave 8 to 12 rows of corn about 100 feet from the roadway edge. Farmers are paid above fair market value to leave such LSFs. An added benefit to farmers is that these corn rows can reduce soil erosion and reduce wind speeds.

Iowa DOT conducted a study using switchgrass, in which a 40-foot wide section of grass, 60 feet from the edge of the roadway, was planted and worked well as a LSF for the test year. The evaluation occurred during a season of low average annual accumulation and it could not be determined whether such an LSF could meet the needs of an average year or even an extreme year (Nixon et al., 2006).

LSFs take time to grow to full height, and more advanced planning is required when using LSFs as part of a program to manage blowing snow. They require the DOT to lease the land from the owners for a longer period time (Nixon et al., 2006).

Traditional snow fences constructed in New York are composed of wooden slates wired together and supported by posts. They are often considered unattractive, are sensitive to weathering, and any broken slats tend to leave a neglected appearance. As such, NYS uses an alternative LSF composed of densely planted trees and shrubs in some locations. A mature LSF may capture up to twelve times more snow than a traditional four-ft fence according to information published on the NYSDOT website.
Tree life (service life) is estimated at 50 to 75 years, versus five to seven years for a traditional snow fence. Over a 50 year period span, installation and maintenance costs are four times less for a LSF than for a traditional fence. The average costs for LSFs in NYS are $3/mile per year, compared to $185/mile per year for a four-foot wood slat fence (NYSDOT website).

There are several disadvantages for LSFs. They require more real estate than traditional fences, new plantings must be protected from grazing until they mature, and it takes five to seven years for LSFs to provide effective control. LSFs are much more sensitive to soil conditions (such as pH, shallow soils and salt tolerance). Temporary snow fences can be employed until component plantings reach effective maturation (NYSDOT website).

Tree species is important to the effectiveness of the windbreak and to the compatibility with adjacent land use, often farming. NYSDOT provides tree and shrub species recommendations and specifications on its website. NYSDOT also uses corn rows as LSFs. LSFs incorporating trees and shrubs provide better drainage than traditional snow fences and may reduce spring flooding. Trees in LSFs also improve / create wildlife habitats.

**Safety Issues that Trees Pose to Drivers**

Although trees provide environmental benefits and provide aesthetic assets to communities, they also pose a substantial risk to drivers if placed too close to the roadway. In 1999, FARS (Fatal Accident Reporting System) reported that 8% of all fatal crashes involved trees. This percentage corresponds to 3,010 fatal crashes. Fatal tree crashes occur most often on rural local roads, followed by rural major collectors (NCHRP, 2003). Vehicular crashes with trees are strongly correlated with low traffic volume, roadway geometry and overall roadside conditions (NCHRP, 2003).

Higher vehicular traffic volumes are correlated with fewer tree crashes. For ADT (average daily traffic) categories of 1000 vpd (vehicles per day) and less, 22% to 24% of all crashes involving fixed objects are caused by the vehicle striking trees. For roads with ADTs of 1000 to 4000 vpd, 16% of all crashes involve trees, and for roads with ADTs of 7500 vpd, 11% of crashes involve trees. Conversely, crashes involving guardrails, utility poles and signs increase as ADT increases.

On roads with high tree coverage, and with ADTs between 50 and 4000 vpd, the number of tree-related accidents per mile per year goes down as the average distance from the travel lane to the tree line increases. This reduction in the number of accidents is largest for roadways with little traffic (50 to 1000 vpd). On roads with tree coverage between 1% and 15%, and with ADTs between 50 and 4000 vpd, the number of tree-related accidents per mile per year decreases as a function of increasing distance only for roads with ADTs between 2000 and 4000 vpd.
Records from the 1999 FARS database indicate that in 14% of all fatal accidents, trees were involved with subsequent rollovers (NCHRP, 2003). Approximately 56% of all fatal tree crashes occurred at night, even though there is typically more traffic during daylight hours than during non-daylight hours (NCHRP, 2003). Alcohol consumption is often cited as an influence of tree/vehicle crashes. More than 60% of drivers involved in fatal vehicle/tree crashes had been drinking (Ziegler, 1986).

Drivers unfamiliar with the roads might also be correlated with tree and car accidents. In accident statistics from Michigan, out-of-county residents were overrepresented in car/tree crash statistics (Ziegler, 1986).

Almost 50% of all tree crashes occur on curved roads (NCHRP, 2003), with 77% of these tree related accidents occurring on the outside curve (Ziegler, 1986). Fatal tree accidents are correlated with larger tree diameters. For fatal tree accidents, the median tree diameter at breast height (DBH) is 20 inches. In tree crashes only sustaining injuries the DBH is 15 inches. However, hitting even a small tree (DBH of six inches) does not guarantee safety (Ziegler, 1986).

An experimental program is underway in Pennsylvania in which trees are delineated by wrapping a 4-inch reflective band around them at a height of 4 ft above the surface of the nearest traffic lane. This approach is experimental and is only presently considered to be appropriate if removing the tree or placing a guardrail in front of it is not an acceptable approach (NCHRP, 2003).

**Protective Plantings**

Planting dense shrubs along the roadway edge (in the clear zone) can help protect trees and cars in run-off-the-road accidents (Huang, 1987); at the same time they can help prevent snow drifts on the roadway and possibly, shield drivers from snow and oncoming headlight glare.

Shrubs have been used effectively to protect bridge piers located too close to the roadway. However, it may take several years until shrubs are mature enough to be effective. Costs involved with protective plantings are higher than with other mitigation techniques such as tree removal, delineators and advance warning signs (Ziegler, 1986).

Creating an enclosed environment around streets can convey a feeling of narrowness to drivers and might induce them to slow down and drive more carefully. In urban areas, street trees can protect pedestrians and limit noise as well as delineate the roadway width, while creating a narrower space (Jaskiewicz, 2001).

The Wisconsin DOT *Facilities Development Manual* has information about using landscaping to provide a functional purpose, not just an aesthetic one. Their recommendations are:
Mitigation of Glare. Visual screens may partially or totally block oncoming headlight glare; however, designers need to balance drivers' needs to see and not hinder important information. Partial screens may be better as they limit the amount of glare to flickering of light, which lets drivers know that the screen divides the roadway. Evergreens are recommended as good visual screens.

Visual Buffering. Visual buffers use smaller plantings to create a psychological separation between the roadway and the surrounding environment.

Noise Attenuation. Plantings are not effective as noise attenuators unless they are tall and very dense. However, they can reduce the noise and sometimes create a perceived impression that the noise problem has been reduced. It is important that the plants be high enough to exceed an imaginary line between the noise source and the people affected.

Impact Attenuation. Multi-stemmed shrubs can be used as supplemental impact attenuators (but the Manual recommends they be used only in conjunction with other systems). Individual stems should not exceed 4 inches, and plants should be spaced as densely as possible.

Delineation. Plantings to be used as delineators where horizontal and vertical curvature might confuse drivers (such as at the outside curve located at the top of a hill) or for tee intersections or cul-de-sacs, where the road may end abruptly.

Traffic Calming
Traffic calming, defined as transportation techniques of slowing down traffic and decreasing traffic volumes, is used to reduce vehicle speeds, as well as to make residents feel safer. In some cases, traffic calming measured might reduce the need for enforcement (Corkle et al., 2001).

The City of Seattle has used traffic circles (which are larger than roundabouts) as traffic calming devices. Over 700 traffic circles existed in Seattle in 1998. Landscaping is key in calming traffic as it shortens the viewable vista and makes the space more attractive to residents. Bushes and shrubs are limited to 30 inches in height, and trees have their limbs trimmed to 6 feet above ground. In Seattle, residents are responsible for maintenance of the landscaping and must commit to maintaining it before it is constructed (Mundell, 1998).

Impacts on Animal Habitats

Barrier Effect. While roadkill is an obvious visible effect of roadside corridors, the effect of road avoidance by animals caused by the presence of roadways is likely greater to the adjacent ecological environment (Forman and Alexander, 1998). Road avoidance results in lower population densities for many species. The effect distance, defined as the distance from a road at which a population decrease can be detected, varies from 100 to 800 meters depending on the species (Forman and Alexander, 1998).
Roads serve as barriers to animal movement, with road width and traffic density being the greatest factors in the barrier effect. The barrier effect causes distinct populations to arise on either side of the roadway barrier; these populations tend to fluctuate more widely and have higher likelihood of extinction than larger populations (Forman and Alexander, 1998).

Some species (such as whitetail deer) may be able to adapt by seeking out other habitats or by finding better routes and times to cross roads. Other animals may not be able to alter their paths, specifically migration paths, which might head directly across roads. For example, spotted salamanders migrate from uplands to wet breeding areas at certain times and will not change their route (Forman, 2000).

The barrier effect impacts more species negatively and extends over a larger geographic area, than does the effect of roadkill or road avoidance. Making roads more permeable to diminish barriers reduces the demographic consequence, even though it may increase the amount of roadkill (Forman and Alexander, 1998).

**Plant Diversity Effects.** Plant diversity can greatly affect wildlife habitats. Soil adjacent to the roadway is affected in many ways by construction practices. It is homogenized, leveled and filled in to create smooth verges, and often compacted. Large rocks are removed and the soil profile is mixed both vertically and horizontally. Air temperatures and soil temperatures alongside roadways are raised and relative humidity is lower due to higher impact of solar insolation, creating a road microclimate (Forman, 2007; Coffin, 2007). Road corridors are a source of chemical spread, such as road salt and heavy metals, as well as a corridor for seed transport, from mechanisms such as vehicles, wind and wildlife (Coffin, 2007; Forman, 2007).

Fast growing, shade intolerant species often have competitive advantages along the roadway edge. As a result, plant diversity can be reduced with only a few species dominating. Species density has been found to be negatively correlated with road density and positively correlated with setback from the road edge (Coffin, 2007). Methods used for vegetation management (e.g., mowing, herbicide, wood cutting, or fire) also impact plant diversity (Forman, 2007).

Most roadside verges are mowed and can be characterized as “grassy.” Grassy verges are not conducive to supporting animal habitats. Deadwood, a characteristic of shrubland and woody vegetation, is necessary to support vertebrate and invertebrate biodiversity. Dead branches and logs provide habitat and food for numerous species and the decomposing matter enriches the soil (Forman, 2007).

**Vehicular Crashes Involving Deer.** Estimates indicate that 1.5 million deer-vehicles crashes (DVCs) occur each year nationwide (Kolb, 2006). More than $1 billion in vehicle damage and approximately 150
human fatalities are incurred each year. In New York State, in 2006, there were over 11,000 animal-vehicle crashes, accounting for four fatalities and 780 injuries (Deer Crash New York State Data, 2006).

Research studies have not shown a quantitative relationship between vegetation management practices and the number of DVCs. Research studies have shown relationships between numbers of white-tailed deer (common east of the Rocky Mountains) and specific types of vegetation (Knapp, 2004).

A 1998 study from the West Virginia Department of Highways investigated animal activity around deliberately planted highway right-of-way areas, planted with crown vetch, *Sericea lespedeza* and fescue. The study found a statistically significant preference for crown vetch by white-tailed deer.

A Ball State University study undertaken in the mid-1980s evaluated potential animal vehicle collisions and their relationships to specific types of shrubs. Fourteen shrub types were planted over 79 plots and compared to 77 grassy areas as controls. There was no statistically significant difference between the shrubby sites and grassy sites in the number of animal carcasses found at each type of location. In addition, the number of live birds and rabbits found was increased in the shrubby areas. Researchers concluded that right-of-ways can be managed with shrubby vegetation to increase wildlife use without increasing the number of animal vehicle collisions.

Research studies investigating the connection, if any, between roadway lighting and DVCs are limited. Two studies cited by Reed et al. from the late 1970s and early 1980s did not show a significant difference between illuminated and non-illuminated roads and the number of crashes per deer crossings (Knapp 2004).

**Recommendations for Various Roadside Types.** According to Forman (2007), there are five roadside vegetation choices appropriate for lining a roadside, in a 10 meter zone from the road edge:

- Mowed grass (typical height of 0.3 meters)
- Meadow grass (typical height of 1 meter)
- Tall shrubs (typical height of 2.5 meters)
- Small trees (typical height of 0.5 to 15 meters)
- Forest/wooded (typical height of 5 to 30 meters)

Maintenance requirements and cost are lowest for wooded areas and highest for mowed grass areas. Wildlife cover for large animals is greatest for tall shrubs and forest/wooded areas, and small scale wildlife are provided cover by meadows and small shrubs. These roadside vegetation types may increase animal-related vehicle collisions. Increasing the setbacks of shrubs from the roadway edge can increase driver visibility and might help reduce roadkill (Forman, 2007).
Tall shrubs are recommended by Forman (2007) as the preferred vegetation type for most median strips, because they offer glare control via headlight screening of oncoming traffic, they provide cover to many forms of wildlife, and they can assist in decreasing erosion and sedimentation along roadways.

**Biomass**

**Introduction.** Biomass refers to using plant material to make electricity or fuels. The primary ways to use biomass for energy are:

- **Corn Ethanol.** Food crops such as corn and sugar cane are used to produce ethanol. More generally, microorganisms and enzymes are used to ferment sugars or starches to produce alcohols.
- **Cellulosic Ethanol.** Non-food crops such as switchgrass and wood are used to produce ethanol. Microorganisms or enzymes convert cellulose into alcohols.
- **Biodiesel.** Oily seeds such as soybean or sunflower are used to produce “transesterified lipids” which can be used in the same engines and boilers as diesel fuel. On a smaller scale, used vegetable oil from restaurants can be the feedstock.
- **Electricity and/or Heat.** Woody crops are burned in power plants or combined heat and power (CHP) plants, alone or co-fired with coal.

**Crops.** Biomass crops are often divided by “generation,” but there are different systems in use, which creates some confusion. The system used by the federal government is (R. Rausch, NYS Department of Agriculture & Markets, personal communication, October 2008):

- **First Generation.** Biomass crops that can also be used as food for people or animals, e.g., corn for ethanol or soybean or sunflower seeds for biodiesel.
- **Second Generation.** Agricultural byproducts, e.g., low grade timber cast off from logging practices.
- **Third Generation.** Dedicated energy crops, e.g., fast growing salix willow hybrids, switchgrass, and miscanthus.

First generation crops probably cannot be grown at highway medians. They require intensive farming practices such as irrigation, pesticides, and regular use of farm machinery, all of which are difficult to implement on highway medians. They are more sensitive to the polluted runoff from the roads (R. Rausch, NYS Department of Agriculture & Markets, personal communication, October 2008). (Medians are designed to double as road drainage areas.) And they require good soil to grow. Highway medians are engineered for their structural strength, typically constructed of hard packed material that are then covered with a thin layer of soil and planted for erosion control. This creates one of the “poorest conditions possible to grow anything in,” and it is unlikely that corn or other first generation crops would grow well in these
conditions (T. Kilcer, Rensselaer County Cornell Cooperative Extension, personal communication, October 2008).

Third generation crops, on the other hand, could be grown at highway medians. Further, they can serve purposes other than as biofuels, as discussed above; for example, NYSDOT is conducting a three-year research program to examine the use of fast growing willows as a snow fence, and the New York State Thruway Authority has expressed an interest in willows for light deflection, snow fencing, and crash barriers. The Thruway Authority has planted a test patch of willows along I-90 in Silver Creek, south of Buffalo (T. Volk, SUNY-ESF, personal communication, October 2008).

The two most likely candidates for biomass crops along roadways in New York are Switchgrass (or a mixture of Switchgrass, Big Blue Stem, and Indian Grass) and Salix Willow hybrids. The characteristics of these two choices are summarized in Table 1.

| End Uses | Viable end uses for roadside crops are co-firing at power plants, cellulosic ethanol, on-site combined heat and power (CHP), space or water heating, and pyrolysis. Other end uses such as biodiesel and corn ethanol are not viable for the crops that could grow along roads. |
| Co-Firing Power Plants | Currently, there is only a small market for third-generation biomass in New York. There are two large wood-co-fired power plants in New York: a 19 MW wood-fired cogeneration |

Table 1. New York roadway biomass crop options. More positive characteristics are in green. Zones for planting locations refer to NYSDOT vegetation management zones.
power plant in Lyonsdale, NY (northeast of Syracuse) owned by Catalyst Renewables Corp., and a similarly sized plant in Chateaugay, NY owned by Boralex Inc. Double A Willow, a commercial nursery, signed a contract with Catalyst Renewables to supply shrub willow energy crop cuttings to the plant (according to www.catalystrc.com), but both plants primarily burn wood residue (second generation biomass). There are many smaller combined heat and power plants in New York that also burn wood (a list is online at www.dec.ny.gov/lands/46935.html). Willow growers could expect to receive the going rate for wood chips when selling to these plants.

Co-firing of biomass is anticipated to increase in New York also, including at NRG Energy’s Dunkirk coal plant. NRG’s Dunkirk facility has a 100 MW boiler which has been modified to burn up to 20% wood. Three large-scale tests were conducted in the 1990s (when the plant was owned by Niagara Mohawk), and NRG has recently indicated plans to begin burning wood there. NRG also has plans to convert part of its 380 MW Huntley plant in Tonawanda, NY to burn wood. The anticipated price for fast growing willow at these plants is over $35/wet ton. In typical field conditions, willows can produce about 10 wet tons per acre per year, for a revenue of about $350 per acre per year (L. Abrahamson, SUNY-ESF, personal communication, October 2008). This compares with about $631 per acre for corn and $389 per acre for soybeans in 2008 in Illinois (Schnitkey and Good, 2008).

**Cellulosic Ethanol.** Because median strip crop harvesting would take some years to develop, it makes sense to anticipate future biomass markets. There is a great deal of R&D effort on cellulosic ethanol production. The New York State Department of Agriculture & Markets has invested over $25 million in the development and construction of two cellulosic ethanol facilities in New York. One of the recipients is Catalyst Renewables Corp., which will build the plant next to its existing Lyonsdale facility (mentioned above). The other company is Massachusetts-based Mascoma Corp., which will build a plant in Greece, NY (north of Rochester). These companies are taking advantage of research programs at Cornell University and the State University of New York (SUNY) College of Environmental Science and Forestry (ESF). Cellulosic ethanol will be able to use switchgrass (Burden, 2008) and miscanthus, two crops that are probably well suited for median strips, as feedstock.

**Combined Heat and Power and Boilers.** CHP equipment is used to provide electricity on site. Waste heat is used for space or water heating. Currently, gasification CHP and direct-combustion boilers are viable end use for willows or other woody biomass. Commercially available CHP equipment includes Community Power Corporation’s BioMax system. In another application, boilers are used to capture only the heat, but they can still be up to 90% efficient.
Promising tests have been conducted on using switchgrass in CHP and boiler equipment, but the grass first needs to be pelletized and equipment must be modified to accommodate the high ash content of the grass (Cornell University, 2008).

**Pyrolysis and Biochar.** Pyrolysis is the process of heating biomass without oxygen. This process produces syngas and biochar. The syngas is then used for CHP or heating. Biochar is then buried for use as an agricultural fertilizer. Because most of the carbon in the biomass ends up in the biochar (rather than being released to the atmosphere as in combustion), this end use is carbon negative; the more energy harnessed using pyrolysis, the less carbon dioxide will be in the atmosphere. Prototype pyrolysis units are in production worldwide, including BEST Pyrolysis, Inc. in the U.S. New York State is fortunate to have the world’s leading pyrolysis researcher, Dr. Johannes Lehmann, based at Cornell University.

![Figure 1. Bio-char resulting from the pyrolysis process.](image)

**Farming Issues.** To plant willows, the surface should be “ripped” to a depth of 18 to 20 inches, organic matter (e.g., yard waste) applied, and rototilled to a depth of 6 to 8 inches. While conditions may not be ideal, both switchgrass and salix willow hybrids will grow in roadside conditions, but probably not yielding as many tons per acre as on a farm (T. Volk, SUNY-ESF, personal communication, October 2008).

Other issues include:

- Lack of irrigation
- Exhaust and runoff pollution from roadways
- Difficult access for farm machinery. (It would not be possible to safely drive harvesting equipment across a typical highway.)

**Safety and Regulations.** Fast growing willow can grow to over 20 feet high and switchgrass can grow to over five feet high, which could restrict drivers’ views across the median strip. Potential concerns include:

- Reduced visibility of road signs
- Reduced visibility for traffic crossing median (i.e. emergency vehicles)
- Increased risk of debris on the road after storms
• Increased risk of wildlife/vehicle encounters

NYSDOT and the Thruway Authority both require setbacks from roads for solid objects in case of car crashes. However, there is uncertainty among NYSDOT engineers as to whether willows should be considered solid objects or something that can dissipate energy. There is one known case of a car running off the road and hitting a row of willows in New York, and the willows acted to dissipate energy (T. Volk, SUNY-ESF, personal communication, October 2008).

Bonnie Harper-Lore, an employee of the Federal Highway Administration (FHWA), promotes the planting of native grasses in highway “clear zones.” Michigan and Minnesota both legislated that along rural highways, grasses would be mowed only once a year beyond 8 to 10 feet from the road edge. These states have not noted an increase in deer-car collisions. Over half the states have policies limiting mowing so as not to maintain the traditional 30-foot clear zone. Currently, five states are participating in the first large-scale study of planting native grasses along highways, involving the planting of 100 acres of native grass along I-35 (B. Harper-Lore, FHWA, personal communication, December 2008).

**Environmental.** Different biofuels have different environmental impacts. For example, some scientists have calculated that fuels made from biomass require more energy to produce than is contained in the resulting fuel, resulting in a negative energy balance (Patzek, 2004; Pimentel and Patzek, 2005). There seems to be a consensus that biomass electricity and cellulosic ethanol are more environmentally beneficial than corn ethanol.

**Demonstration Projects.** New York State could demonstrate the use of biomass along roadways in two ways. First, a for-profit business could be hired to plant and harvest switchgrass along roadways at no cost to the state in exchange for owning the biomass crop. The biomass would be sold to a co-firing power plant. This would reduce New York’s mowing expenses (beyond 10 feet from the road). One company, for example, Mesa Reduction Engineering of Auburn, NY, expressed a willingness to enter into such an arrangement (M. McArdle, Mesa Reduction Engineering, personal communication, December 2008).

Second, a similar for-profit business could be hired to plant and harvest switchgrass along highways. A New York State agency or authority could then use this biomass in a pyrolysis unit at a building facility or rest stop. The syngas produced could be used for heating or CHP. The resulting bio-char could be used for fertilizer, such as in wetland creation.

**Alternatives to Biomass.** An alternative method of harvesting energy on median strips is to install solar photovoltaic (PV) panels there. They would have the advantage of avoiding all farming, market, safety, and environmental issues faced by biomass. If a 4 m wide array of PV panels were installed along the entire
length of the NY Thruway system, it would generate about 500 million kWh per year, based on a length of 798 km, solar radiation of about 3.6 kWh/m²/day, and PV efficiency of 12%. This amount of energy is about 0.3% of the state's annual electricity use.

**Carbon Sequestration Using Crops.** Several crop-related techniques have been suggested for carbon sequestration, as shown in Table 2 (Houghton et al., 1999; Marris, 2006; Lehmann et al., 2006; Scholze and Haase, 2008; Zeng, 2008). Simply planting a crop will not sequester carbon, because the carbon will be released back into the atmosphere when the crop dies and decomposes.

The techniques described in Table 2, other than forest management, can be used with any crop. The crop with the highest carbon mass per land area that is suitable for highway medians should be chosen. NYSDOT and the Thruway Authority have setback requirements for solid objects, so most median strips would not be suitable for trees, although hybrid willows might be allowed as energy dissipating structures, as discussed above. Based on Table 3 (Neuhauser et al., 1996; Cook and Beyea, 2000; Dobson, 2008; Oak Ridge National Laboratory, 2008), it seems that Salix Willow Hybrid (fast growing willow) would serve as the most effective carbon sink because it makes available the most carbon for sequestering.

<table>
<thead>
<tr>
<th>Concept</th>
<th>Description</th>
<th>Note</th>
</tr>
</thead>
<tbody>
<tr>
<td>Wood Burial</td>
<td>Burying trees (or other crops) in anaerobic conditions (e.g. mines) so the carbon in the wood doesn’t re-enter the atmosphere.</td>
<td>Potential for large amounts of carbon capture and lower cost than power plant CO₂ sequestration. Only two published papers have discussed this concept.</td>
</tr>
<tr>
<td>Forest Management</td>
<td>Forest restoration on bare soil acts as carbon sink (in the trees and underbrush).</td>
<td>The forest acts as a sink during initial growth period only. Carbon is sequestered only as long as the forest remains.</td>
</tr>
<tr>
<td>Soil Sequestration</td>
<td>Increasing the carbon content of soil through improved farming techniques, such as no-till farming.</td>
<td>This technique is appropriate for farm land, rather than highway medians.</td>
</tr>
<tr>
<td>Bio-Char</td>
<td>Converting biomass to charcoal through pyrolysis (smoldering). Mixing charcoal in soil sequesters carbon and increases productivity of soil.</td>
<td>Promising technique. Research has been done in past decade. Synergy with biofuels. Large amounts of carbon can be sequestered per unit of land area.</td>
</tr>
</tbody>
</table>

Table 2. Vegetation-related carbon sequestration methods.

<table>
<thead>
<tr>
<th>Crop</th>
<th>Harvest (dry tons/acre-year)</th>
<th>Carbon content (kg carbon/Mg crop)</th>
<th>Carbon available for sequestration (kg carbon/acre-year)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Trees</td>
<td>5</td>
<td>540</td>
<td>2,450</td>
</tr>
<tr>
<td>Switchgrass</td>
<td>11.5</td>
<td>400</td>
<td>4,170</td>
</tr>
<tr>
<td>Salix Willow Hybrid</td>
<td>13</td>
<td>540</td>
<td>6,370</td>
</tr>
</tbody>
</table>

Table 3. Carbon sequestration data for several vegetation types. Harvest quantities for switchgrass and salix willow hybrids are the maximum achieved at experimental plots and would not be realized at New York roadside sites.
Of the four techniques described in Table 2, it seems the biochar concept is most promising in the short term, while wood sequestration probably deserves further investigation and field trials. Forest growth is not realistic on a highway median, and it acts as a carbon sink only during the initial growth phase. Soil sequestration is more appropriate for farms than highway medians.

The bio-char concept has received a lot of academic attention recently. The biochar technique was used first used by natives of the Amazon 7000 years ago to increase the productivity of their soil. The “terra preta” (black land) they created was 9% carbon, compared with 0.5% carbon of surrounding soil. The technique was discovered by western culture in 1879, pioneered by Wim Sombroek in the 1950s, and is now being actively researched by academics such as Johannes Lehmann of Cornell University. Lehmann estimates that bio-char could eventually store up to 9.5 billion tons of carbon per year, which is more than is emitted through fossil fuel use today (Marris, 2006).

**Alternatives to Carbon Sequestration.** It may be possible to use vegetation to absorb pollution other than carbon dioxide. For example, research sponsored by the National Aeronautics and Space Administration (NASA) identified houseplants that could filter pollutants from indoor air (Wolverton and Wolverton, 1996). It is possible that these or other plants could absorb pollutants along highways.

**Spectral Reflectance Measurement of Vegetation**

As described before, one of the aims of this study is to investigate the possibility of using roadside vegetation to reinforce the visual information on highway. In order to assess the performance of lighting and vegetation roadway systems, attention must be given to the optical characteristics of vegetation, such as spectral reflectance, density and light diffusion. For a number of different plant species, each candidate species was evaluated in terms of sunshine requirements, moisture use, height, width, geographic requirements, maintenance costs, and spectral reflectance properties. Several species of vegetation that featured low maintenance requirements and were capable of growing along the roadside in New York State were selected for further evaluation. Samples of each species, including the leaves, stems and flowers (when applicable) were collected from a local plant nursery (Faddegon’s, Latham, NY) and spectral reflectance measurements were made on the same day that the samples were collected to ensure that they were still fresh.

As shown in Figure 2, the experimental apparatus setup consisted of a wooden box with white diffuse paint (17 by 16 by 27 inches), an incandescent lamp (Osram Sylvania, 100W), a D75 fluorescent lamp (GretagMacbeth, 40W) and a spectroradiometer (SpectraScan, PR705) connected to a computer for data storage. A standard lambertian reflection plate (Labsphere) with known spectral reflectance properties was used for comparison purposes. An incandescent lamp was chosen as the light source because of its
continuous spectral power distribution. The D75 fluorescent source was applied to supplement the incandescent light source due to its lack of energy in the short wavelength portion of the visible spectrum.

![Image](image_url)

**Figure 2. Experimental setup for the spectral reflectance measurements.**

The samples and the standard plate were placed at the same location inside the box and the spectral power distributions (SPDs) of the light reflected from the objects were measured by the SpectraScan. Then, the spectral reflectance of the sample could be obtained according to the positive correlation between the SPD and the spectral reflectance (using Equation 1). Spectral reflectance measurements were conducted under both incandescent light and D75 light, and the reflectance values of each type of vegetation under different types of light sources with known SPDs were also calculated (using Equation 2). These latter values were considered as a criterion of light source selection for subsequent analysis.

\[
\frac{SPD_{sample}}{SPD_{plate}} = \frac{Reflectance_{sample}}{Reflectance_{plate}}
\]  
(Equation 1)

\[
Reflectance = \frac{\int_{380}^{780} SPD_{lamp} \times SpectralReflectance \times V(\lambda) \times d\lambda}{\int_{380}^{780} SPD_{lamp} \times V(\lambda) \times d\lambda}
\]  
(Equation 2)

The data on habitat and the optical characteristics of each species that was evaluated are tabulated in Appendix A. It is important to mention that the samples (e.g., leaves, stems or flowers) are not lambertian
(diffusely reflecting) materials, and the incandescent lamp (a point source) and the D75 fluorescent lamp (a diffuse source) are geometrically different. Therefore, specular reflections sometimes were present on the sample surfaces, resulting in more light reflected into the spectroradiometer. This effect sometimes caused there to be different reflectance curves for some materials under the incandescent and D75 illumination. The spectral reflectance curves of the leaves of all the samples featured the same trends, reaching a peak around 550 nm and having higher reflectance values in the longer wavelength region (longer than 700 nm). The reflectance calculations for different light sources did not show any substantial differences under metal halide (MH), high pressure sodium (HPS) and incandescent lamp (INC) illumination. Using the spectral distribution of a green light emitting diode (LED) with a peak wavelength 535 nm, there tended to be slightly higher reflectance values (around 1% to 3% higher) than the reflectance values under the other light sources. Overall, the reflectance values of the leaves tended to range from about 10% to 30%, but most were typically around 20%, and this latter value was used in subsequent calculations of light levels described below.

A caveat about the data presented in Appendix A is that they represent living plants during the growing season; during wintertime, plants might be expected to turn brown, usually increasing in reflectance but decreasing in overall density because of leaf loss. Some plant species will fall to the ground as they die in wintertime while others will remain standing.

**SUMMARY**

In general, lighting practices for roadway applications are focused on the provision of illuminance using fixed, pole-mounted systems consisting of a relatively small subset of equipment types (e.g., luminaires, lamps, poles) to facilitate ease of maintenance and avoid impossibly large product inventories. Lighting systems, both along the roadway and from vehicle-mounted headlights, are supplemented by roadway delineators, pavement markings to take advantage of illumination from headlights, since it would be prohibitively expensive to illuminate all roadways. Vegetation management practices are important components of the roadway design and engineering process, but vegetation is not generally considered to be a deliberate part of the roadway visibility system, except in certain cases such as trimming of trees when branches begin to obscure roadway lighting, mowing or cutting when vegetation might block views of signage along the road, or using vegetation in highway medians as glare shields. Subsequent sections of this report discuss ways in which lighting and vegetation might be integrated for the benefit of the roadway user and of transportation agencies in terms of cost and energy use.
Section 3
ECOLUMINANCE CONCEPT

As described above, roadway lighting primarily uses fixed, pole-mounted lighting systems to provide illuminance (defined as the density of light flux falling on a surface) on and around the roadway, for the purpose of illuminating potential hazards that might not be able to be seen with conventional vehicle headlights. There is evidence that roadway illumination practices improve nighttime driving safety by contributing to reduced crashes (IESNA, 1989; CIE, 1992). Current research at the Lighting Research Center for the National Cooperative Highway Research Program (NCHRP) is looking at identifying nighttime crash reduction values associated with roadway lighting. Roadway delineation practices also suggest that providing luminance (analogous to the brightness of a surface or object, regardless of the amount of light falling on it) and not only illuminance can be an efficient way to provide visual information. Roadway delineator patterns help drivers identify roadway edge locations, information about curves, and lane positions, even though these systems do not provide illumination that makes other objects visible. In a similar manner, roadside vegetation could serve as a form of delineation to provide information about the geometrical characteristics of roads. In combination with vehicle headlamps, vertical surfaces of roadside vegetation could be an energy-efficient delineation system that provides luminance for drivers. The concept of using vegetation to provide luminance information to drivers is termed, in this report, ecoluminance. The prefix of this term, "eco-" denotes environmental stewardship.

EXPLANATION OF CONCEPT

Compared with many general roadway illumination systems that provide illuminance, applications and systems that provide luminance can result in substantially lower energy use. The reasons for this are two-fold. One reason for the relatively high power of lamps used for roadway lighting (e.g., 250 to 400 W) relative to those used in interior lighting (e.g., 32 to 40 W) is that the former lamps are utilized on very tall poles (typically 10 to 15 m in height) in order to avoid glare and excessive fluctuations in light level on the roadway surface, whereas interior lighting systems are mounted at ceiling heights that are typically only 3 m, and glare for interior lighting is less critical than for roadway lighting. Higher mounting heights, coupled with the inverse-square law (Rea, 2000), means a light source that doubles in height must quadruple in output to produce the same illuminance on the roadway. By using luminaires with controlled optical distributions to illuminate only the objects of interest and thereby to increase only their luminance, energy efficiency is increased, as characterized by application efficacy (Rea and Bullough, 2001).

When illuminating vegetation, for example, one could use relatively small and low-wattage landscape lighting equipment. Since these luminaires are designed to light a relatively small area from a relatively close distance, they can do so using low wattages. Further, if vegetation is located in an area where vehicle
headlights can illuminate it, it could be possible to make the vegetation highly visible without any electric lighting whatsoever.

Another potential advantage to the ecoluminance approach to roadway visibility is the potential to improve visibility when pavement is wet. Figure 3 illustrates an ecoluminance approach to lighting and vegetation at a tee-type of intersection, which was developed using a photometrically accurate lighting calculation and rendering software package (AGI32, Lighting Analysts). The vegetation ahead in the scene is illuminated by a combination of vehicle headlights and landscape lighting luminaires located near the vegetation. The resulting luminance of the vegetation provides a relatively robust visual cue that the roadway in the traveling direction of the observer ends ahead and that traffic must turn in order to continue.

![Figure 3. Simulated appearance of vegetation at the end of a tee intersection, including reflected appearance in wet pavement.](image)

Also apparent in Figure 3, which simulates the appearance of wet pavement, is the reflected light from the vegetation in the pavement near the roadway edge. When pavement is wet, it becomes more specular (or mirror-like) in appearance. This results in lower, and much less uniform, luminances of pavement surfaces from headlights and roadway lighting. Streaks and spots of light reflected from roadway and vehicle lights are common and can contribute to glare. The relatively low luminance from the vegetation in Figure 3, however, might actually improve visibility by providing a background against which potential hazards might be able to be seen. Thus, the ecoluminance concept can be applied and used to provide visual information to drivers during weather conditions that result in wet roads.

The use of vegetation as illustrated in Figure 3 is similar in principle to the type of information that is provided by retroreflective delineators. A potential advantage of vegetation in this context is that it can sometimes be configured to provide more continuous information (along the entire edge of a roadway curve, for example), in contrast to conventional delineators, which are intermittent in appearance. Kao (1969) reports that spatially continuous delineation can result in safer driving conditions than spatially intermittent delineation, especially during conditions of poor visibility such as during fog or snow. And
certainly, the use of vegetation along roadway edges in this case does not preclude the use of conventional delineators.

**IMPLEMENTING ECOLUMINANCE SOLUTIONS**

Cognizant that a nearly infinite number of combinations of lighting equipment could be used to create visual effects such as that illustrated in Figure 3, a limited set of equipment and materials is proposed, with which roadway lighting applications can be devised using the ecolumiance concept. These include (Figure 4):

- Vegetation species suitable for use in the local region of New York State (Weston et al., 2008)
- Retroreflective delineators
- Small, low-wattage luminaires designed to focus light toward vegetation (e.g., landscape lighting luminaires) to produce luminance
- Luminaires with controlled optical systems (e.g., similar in concept to the reflector and projector systems used to produce cutoff beam patterns in vehicle headlights) for providing localized illuminance at locations such as crosswalks or vehicle merge/diverge areas where visibility of possible hazards is important

![Figure 4. The four elements of the ecolumiance toolbox.](image)

**ECOLUMINANCE APPLICATIONS CONSIDERED FOR EVALUATION**

Based on discussions among project team members, with NYSERDA and NYSDOT project managers, and with members of NYSDOT staff in the areas of vegetation management and landscape architecture, four roadway applications were selected for further refinement based on the ecolumiance approach defined above, and were evaluated. These applications were:

- Roundabouts
- Curves along interchanges and exit/entrance ramps
- Urban boulevards
- Highway rights-of-way
Figure 5 provides thumbnail sketches of ecoluminance concepts (in plan or perspective view) for each of these roadway applications. In this figure, vegetation is represented by olive green elements, retroreflective delineators are represented by orange elements, luminance-producing lighting systems are shown in bright green, and illuminance-producing lighting systems are represented by cyan elements.

Figure 5. Ecoluminance concept sketches for a) roundabouts, b) curves and exit ramps, c) urban boulevards, and d) highway rights-of-way.

For the roundabout application (Figure 5a), vegetation in the central portion of the roundabout can serve a delineation function to identify the inner edge of the roadway beyond which traffic should not proceed, and might also serve to reduce glare from oncoming traffic at the opposite end of the roundabout. Low level landscape luminaires could illuminate the vegetation to increase its luminance if vehicle headlights were not sufficient, and illumination of the travel lanes within the roundabout would be accomplished using cutoff-type luminaires, providing directional illumination that makes objects in the travel lanes appear brighter than their surrounding backgrounds. The use of cutoff optics for these luminaires would be important in order to avoid glare to traffic approaching and waiting to enter the roundabout.
For the curve and exit ramp application (Figure 5b), conventional retroreflective delineators are employed as they would normally be used in this situation. The use of vegetation behind the guide rail serves as a more continuous visual element to reinforce to approaching drivers that they will need to turn toward the right. As with the roundabout application, lighting at curves and ramps could include low-wattage landscape luminaires to provide luminance of the vegetation in excess of levels provided by headlights. The sketch in Figure 5b also indicates the appearance during wet pavement conditions; reflected light from vegetation could assist in detecting hazards located along the curve that would otherwise be difficult to see when the roadway is wet. Because most ramps are controlled access, and many are already unlighted, this application might not require the use of lighting systems to provide illuminance along the ramp surface.

In the urban boulevard application (Figure 5c), the use of trees as visual elements along the sides of the roadway serve less of a visibility function than a possible traffic calming function, as described in the previous section of this report. Since pedestrian crossings are often of paramount importance along urban boulevards, pedestrian crosswalk lighting is critical. Research studies conducted since the 1970s (Freedman et al., 1975; Hasson et al., 1975; Gibbons and Hankey, 2006; Edwards and Gibbons, 2008) have suggested the placement of luminaires to provide high levels of vertical illuminance in the crosswalk area as a way to improve pedestrian safety. Recently, members of the research team have conducted a field demonstration of crosswalk lighting using bollard-based luminaires (Bullough et al., 2009) located at the ends of the crosswalk to provide this vertical illumination. The results of the demonstration suggested that bollard-level luminaires could illuminate pedestrians so that they always appear brighter than their surrounding backgrounds.

The final roadway application considered by the research team for the present study was the use of vegetation planted along highway rights-of-way and medians (Figure 5d), which could be converted into energy. As described in the previous section, vegetation species such as salix willow hybrids or switchgrass are feasible sources of biofuel for such applications. At the same time, such vegetation, when present, could serve several additional purposes:

- To reduce glare from oncoming vehicles when planted in the median
- To help provide delineation when highways curve
- To absorb kinetic energy from vehicles involved in run-off-the-road crashes
- To serve as living snow fences in the winter to control blowing snow and keep blown snow off the roadway.

Discussions with NSYERDA and NYSDOT project managers as well as those involved in vegetation management and landscape architecture suggested that this application, although inherently appealing because of the potential to provide alternative and renewable sources of energy, had enough practical and
legal limitations that it should probably not be considered further as one of the eculminance applications. For this reason, eculminance concepts for the first three applications: roundabouts, curves and exit ramps, and urban boulevards, were developed and evaluated. Subsequent sections describe the criteria and tools used for evaluation, and the results of those evaluations.
CRITERIA AND TOOLS FOR EVALUATION

Any system used along the roadway must meet several important criteria in order to be successful. Safety of drivers and other roadway users (e.g., pedestrians) is arguably the most important concern about any roadway-related system. Following safety, the impact on energy use and the environment is another important criterion for sustainable roadway engineering practices. Related to energy and environmental impact is the economic cost of roadway systems, particularly in the present economic climate. Limited state and municipal budgets for highway maintenance require cost-effective solutions, which result in the lowest possible life-cycle costs, and ideally, low initial costs as well.

In the present section of the report, the methods for evaluating the eoluminance applications for roadway lighting and vegetation systems are discussed.

SAFETY

Visual Performance
In simplest terms, the safety of a roadway is characterized in terms of the number of crashes that occur along that roadway in a given amount of time. However, since crashes are (hopefully) rare events, with perhaps only one or two crashes in a given location every year (and fewer in some locations), it can be very difficult to use crashes to successfully estimate the effects of specific roadway treatments on safety. For this reason, most studies of the effectiveness of different roadway engineering treatments use a surrogate measure of safety. In the context of lighting systems, visibility and visual performance is probably the most common surrogate for safety. This is reasonable because crashes are more likely during hours of darkness (CIE, 1992; IESNA, 2000). Limited evidence (Scott, 1980) indicates that the relative rate of occurrence of crashes at night along roadways with lighting is reduced in a manner that is related to the pavement luminance produced by the lighting. If, as would be expected, the luminance of the road is related to visibility, such evidence would be consistent with a safety effect of roadway lighting.

However, luminance alone is not the only indicator of how visible an object is. The visibility analyses summarized in this report use the relative visual performance (RVP) model developed by Rea and Ouellette (1991). The RVP model provides a method for determining the speed and accuracy with which visual information can be processed, given several relevant parameters:

- The size of the target
- The luminance of the background surrounding the target
- The luminance contrast between the target and its background
The RVP model (Rea and Ouellette, 1991) was developed from the results of two experiments - one which measured response times to flashed targets varying in size and luminance contrast against surrounding backgrounds varying in luminance, and one which measured the speed and accuracy with which people could perform a numerical verification task. This task consisted of reading pages printed with two columns, each containing twenty five-digit numbers. All of the five-digit numbers on each page matched, except there was a single mismatched digit in zero to six of the five-digit numbers. Subjects in the experiment were asked to locate these mismatch errors on each page. The numerical verification task was performed under a range of lighting and luminance contrast conditions. Importantly, the results of each experiment were nearly identical, despite the very different forms the experiments took, when the results were converted to the speed and accuracy of visual processing.

The RVP value is compared to the speed and accuracy of a reference condition corresponding to high light levels (such as those found in offices), high luminance contrast (such as that found on white laser-printed paper using black ink) and large size (such as 10- or 12-point type). This reference condition is defined to have an RVP value of one. RVP values close to one are expected to result in similar speeds and accuracy rates as the reference visual task would produce. RVP values of zero correspond to the legibility threshold (in other words, the point at which an object can be identified), and negative RVP values correspond to visual targets that can be detected but not identified (such as a shape in the road that could be an animal or a blowing item of trash but is not visible enough for someone to make the distinction).

Figure 6 shows a three-dimensional surface plot of RVP values for 10-point type varying in luminance contrast (i.e., having different ink lightnesses) and against a background varying in luminance (i.e., under different light levels). When both luminance and luminance contrast are low (i.e., reading light gray print on white paper under low light levels), visual performance drops precipitously. Once both luminance and luminance contrast have reached nearly asymptotic values (resulting in RVP values close to one), further increases in either luminance or luminance contrast will not substantially increase visual performance. This "plateau and escarpment" characteristic of visual performance has been illustrated in many other experiments as well. An RVP value of 0.9 is one that would result in excellent visibility, along the "plateau" of visual performance.
As described above, the size, background luminance, and luminance contrast of an object determine its visibility, but so does the age of the person viewing the object. Until a person reaches about 70 years in age, the eye undergoes gradual changes, mainly with respect to the transmission of light through the eye's lens, and with respect to the pupil size of the iris (this the aperture through which light travels when entering the eye). As one gets older, the lens increases in thickness and becomes more yellow in color, and the pupil size of the iris tends to get smaller. These effects taken together, result in an approximately linear reduction in the amount of light reaching the retina as one gets older. Figure 7 (Rea and Ouellette, 1991) illustrates this reduction in light as a function of age for individuals aged 20 through 60 years. Until about 70 years of age, these optical changes almost exclusively explain reductions in visibility exhibited by older adults, compared to younger adults. (After the age of 70 years, neurological and physiological deterioration contribute to reductions in visibility also.)

The RVP model is cited in the Illuminating Engineering Society of North America's (IESNA's) *Lighting Handbook* (Rea, 2000) as one of the methods that can be used for assessing the impact of light levels for different lighting applications and visual tasks. An important consideration in the use of any model of visibility is the degree to which the model has been validated using independent data. Eklund et al. (2001) performed an experiment in which subjects were requested to identify alphanumeric codes of varying sizes (printed in 6 through 16 point text, and viewed from about 40 cm) printed in varying luminance contrasts (between 0.10 and 0.93) and background luminances (between 8 cd/m² and 2400 cd/m²). The performance obtained from subjects in this experiment (Figure 8) was highly correlated with the calculated values of RVP (Rea and Ouellette, 1991).
In a study related to highway sign visibility, Goodspeed and Rea (1999) evaluated the effects of luminance contrast and background luminance on the ability of individuals to accurately identify the orientation of Landolt "C" ring symbols. For simulated highway sign displays, subjects were asked to identify the direction of the gap in the symbol (for a properly oriented "C" the gap is to the right). Subjects viewed conditions under several different levels of surround complexity in addition to different background luminance and luminance contrast conditions. Goodspeed and Rea (1999) compared their data to predictions of response time generated using the RVP model, and the RVP model closely predicted the measured response times (Figure 9) measured by Goodspeed and Rea (1999) except at the lowest luminance contrast level. This close correspondence reinforced the ability of the RVP model to develop meaningful predictions of visual responses in a variety of contexts.
Figure 9. Measured visual response times for simulated highway sign stimuli (Goodspeed and Rea, 1999) and predictions based on RVP (Rea and Ouellette, 1991).

As stated above, the RVP model (Rea and Ouellette, 1991) provides estimates of the visual processing times required for specific visual objects. Lower values of RVP are associated with longer visual response times.

Because the luminances of relevant objects in and along the roadway, and their surrounding backgrounds are important input variables for the RVP model (Rea and Ouellette, 1991) a tool for estimating these values under different kinds of lighting conditions is required. The photometrically accurate lighting calculation and simulation software package AGI32 (Lighting Analysts) was used to provide these estimates. This software package is widely used in the lighting industry for performing lighting calculations, and has been demonstrated to closely agree with actual field measurements of light levels when compared to physical mock-ups (Zhang, 2006). Input data include the reflectances of the roadway surface, surrounding grassy areas, and the vegetation (using the spectral measurements summarized previously as the basis for these values), and the luminous intensity distributions of the light sources (e.g., streetlights, landscape lights, and vehicle headlights) in the environment. Using the luminances of objects, their surrounding backgrounds, the size of the object and an assumed age of a driver, RVP values can be determined for different lighting and ecoluminance scenarios.

**Crash Attenuation**

Another safety-related characteristic of roadway engineering systems is the mechanical absorption of such systems if they are struck by a vehicle. There are few data in the literature that address the ability of roadside vegetation other than the analyses of tree trunk diameters and their relationships to the likelihood of crashing into one resulting in a fatality or injury, as described in a previous chapter of this report. Clearly, if vegetation could absorb kinetic energy from vehicles without injuring the driver, if it could prevent vehicles from traveling too far through the clear zone and subsequently into a tree, or if it could assist a driver in returning to the road, it could serve a useful safety function.
Testing was performed in the 1950s by Skelton (1958) on well-established (i.e., 14 years old) multiflora rose hedges to determine their effectiveness as crash arrestors. A 1952 sedan was equipped with multi-axis accelerometers and was photographed with high-speed cameras as it was crashed into the hedges. Various speeds and approach angles were tested during the summer and winter months. Skelton (1958) made some general observations about the testing. Among them were the fact that the vehicle creates a debris bundle as it travels through the hedge. The bundle aids in the stopping of the vehicle, but also causes the tendency for the vehicle to ride up. When this happens, steering control for the driver can be severely reduced or entirely lost. Depending on the density of the foliage, the test vehicle was sometimes observed to spin around upon contact with the hedge.

An accelerometer was useful in quantifying the stopping power of the hedges. Roses with an average thickness of about one inch provided an average of 1.25G acceleration pulses upon contact. Test drivers reported that the crash was no more severe than an extreme emergency stop. The effect of the collisions on the vehicle was reported as being minimal (e.g., scratches were observed). The effect on the hedges varied: generally, the first bushes to be struck were sheared off or pulled out of the ground (about a quarter of them). The remaining bushes were not critically damaged and were expected to recover within a few years. Based on these findings, Skelton recommended that multiflora rose hedges could be used in some situations as credible crash attenuation devices.

Using the data published by Skelton (1958), Huang (1987) developed a simple model to evaluate the impact of shrubs (with similar mechanical characteristics as rose hedges) on the safe approaching angle (i.e., the maximum angle with which a vehicle could strike the vegetation and be deflected back onto the road). Huang (1987) estimated that a single row of shrubs spaced 3 ft apart could increase the safe approaching angle by about one degree, with each additional row adding another degree to the safe approaching angle. The characteristics of different species that might be used along roadsides, of course, will differ, but the data from Skelton (1958) and analyses by Huang (1987) do indicate that roadside vegetation can have some crash attenuation properties.

ENERGY AND ENVIRONMENTAL IMPACTS

The electrical energy impacts of a given roadway lighting installation are fairly straightforward to estimate based on the power of the lighting components and the amount of time they would be expected to be used in a given time period. Other energy related impacts include items such as mowing or landscaping fuel costs that might change as a result of an ecoluminance approach to roadway visibility. Energy use has direct environmental impacts in terms of greenhouse gas emissions; for example, it has been estimated (Rea, 1993) that for each kWh of electrical energy not sold, emissions of 680 g of CO₂, 5.8 g of SO₂, and 2.5 g of NOₓ compounds are prevented.
As described in a previous chapter, the presence of vegetation can reduce atmospheric CO₂ through the photosynthesis process. The carbon sequestered by vegetation is reintroduced to the atmosphere after the vegetation dies. Similarly, forested areas that are growing act as carbon sinks, but once a forest reaches a stable size and density, its presence is carbon-neutral, because trees are growing and dying at an equal rate. It is estimated that a single mature tree while alive can sequester more than 20 kg of carbon per year (Escobedo et al., 2008). However, vegetation along roadways other than trees, which do not remain alive continuously, will not sequester substantial amounts of carbon, unless the dead vegetation were transferred to anaerobic conditions.

ECONOMIC ANALYSIS

When evaluating the economic impact of a roadway lighting or other engineering application, the initial and (when applicable) operating costs of the installation and operation/maintenance of the system determine its economic viability. Ecoluminance applications as described in the previous chapter have potential for resulting in reduced economic costs because lighting systems with lower wattages can be less expensive initially as well as in terms of energy costs. Maintenance costs include lamp replacement for lighting systems but should also include operations such as mowing and care of vegetation if these elements will be incorporated into a specific application.

APPEARANCE CRITERIA

An evaluation category that is much more difficult to quantify compared to safety/visibility, energy and environmental impact, and economic cost is the appearance of the roadway when an ecoluminance application has been implemented. The appearance can be discussed in terms of the message that is conveyed by a system. For example, the presence of solar panels on highway informational signage can communicate to drivers that the transportation agency using such panels wants to save energy (and taxpayer money) by using a renewable source of energy in addition to their other advantages (e.g., not having to refuel a generator or replace a battery as often).

Another aspect of appearance pertains to the aesthetic characteristics of a roadway. For example, one of the primary purposes of many urban boulevard applications, regardless of how lighting is deployed, is to create a pleasant, attractive entranceway to a city or town, perhaps with a historical or other character that has some civic purpose.

Assessing these qualities is difficult and prone to individual interpretation. One approach that has been used to evaluate the appearance qualities of outdoor lighting for the *Outdoor Lighting Pattern Book* (Leslie and Rodgers, 1996) was the use of a panel of observers to review sketches, renderings and photometric data about the performance of the lighting system. In a similar manner, the ecoluminance applications for the present study were judged by research team members for their appropriateness in terms of appearance.
team members did not agree that the resulting appearance of a given design was acceptable, it was revised
until it was judged as acceptable.

**SUMMARY**

The criteria described in this section, and the methods for evaluating the ecoluminance applications
developed in this study in terms of safety, energy and environmental impacts, economic costs, and
appearance, provide a basis for comparing alternative solutions for enhancing roadway safety in as efficient
a manner as possible. In the following section, specific configurations of lighting and vegetation are
described and the results of evaluations using the methods described here are presented.
Section 5
RESULTS OF EVALUATION

For each of the promising roadway ecoluminance applications identified above (roundabouts, curves and exit ramps, and urban boulevards), specific solutions involving the integration of lighting and vegetation are presented. The results of the evaluations are used to identify the most promising candidate for a proposed demonstration as Phase 2 of the present project.

ROUNDABOUTS

Current Practice
Most roundabouts are lighted using pole-mounted luminaires arranged to illuminate the roadway lanes within the circular portion of the roundabout as well as the segments of the entering roadways. Figure 10 shows a photograph of a roundabout in New York State (taken from NYSDOT's website on roundabouts) showing the proliferation of pole-mounted luminaires, typically having 150 W or 250 W high pressure sodium lamps based on the current lighting practices of NYSDOT.

Figure 10. Photograph of a roundabout in New York State, showing the use of pole-mounted lighting (from NYSDOT website).

Figure 11 shows a plan view sketch of a medium-sized roundabout implemented in the lighting calculation and rendering software package AGI32 (Lighting Analysts). This model served as the basis for subsequent calculations and analysis. The lighting for the base case scenario included the use of eight pole-mounted luminaires containing 150 W high pressure sodium lamps. In addition, low beam halogen headlamps are used on an approaching vehicle entering the roundabout. Figure 12 illustrates the appearance of the lighted roundabout as visualized using AGI32's visual rendering capabilities.
The average luminances of the roadway, grass along the edge of the roundabout circle, vegetation and pedestrian in the crosswalk in the right portion of Figure 12 are listed in Table 4. Table 4 also provides the luminance contrast and the RVP value (Rea and Ouellette, 1991) for a 40-year-old driver approaching the roundabout. In Table 4, contrast (C) is defined by Equation 3:

\[
C = \frac{\text{abs}(L_t - L_b)}{\max(L_t, L_b)}
\]  

(Equation 3)

where \( L_t \) is the luminance of the target object, in cd/m\(^2\), and
\( L_b \) is the luminance of the background (the area surrounding the target), in cd/m\(^2\).
Table 4. Photometric and visual performance (Rea and Ouellette, 1991) characteristics of relevant visual targets while approaching the roundabout illuminated by conventional lighting.

<table>
<thead>
<tr>
<th>Object</th>
<th>Average Luminance (cd/m²)</th>
<th>Contrast</th>
<th>RVP Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>Roadway</td>
<td>1.2</td>
<td>n/a</td>
<td>n/a</td>
</tr>
<tr>
<td>Grass</td>
<td>2.2</td>
<td>0.45</td>
<td>0.945</td>
</tr>
<tr>
<td>Vegetation</td>
<td>n/a</td>
<td>n/a</td>
<td>n/a</td>
</tr>
<tr>
<td>Pedestrian</td>
<td>0.95</td>
<td>0.21</td>
<td>0.902</td>
</tr>
</tbody>
</table>

With respect to the energy use and economic cost of the baseline roundabout lighting condition, Table 5 summarizes the initial and operation/maintenance costs, as well as the energy use, of the conventional illumination system shown in Figure 12. Installation costs for the pole-mounted luminaires are estimated at approximately $29,000, with annual operating and maintenance costs of about $900/year.

Table 5. Summary of energy use and initial and operation/maintenance costs for the conventional roundabout lighting system.

<table>
<thead>
<tr>
<th>Item No.</th>
<th>Description</th>
<th>Quantity</th>
<th>Unit</th>
<th>Material Unit price</th>
<th>Total Unit price</th>
<th>Labor Unit price</th>
<th>Total Labor price</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Pole</td>
<td>8 EA</td>
<td></td>
<td>$1,825.00</td>
<td>$14,600.00</td>
<td>$1,125.00</td>
<td>$9,000.00</td>
</tr>
<tr>
<td>2</td>
<td>Fixture</td>
<td>8 EA</td>
<td></td>
<td>$475.00</td>
<td>$3,800.00</td>
<td>$153.00</td>
<td>$1,224.00</td>
</tr>
<tr>
<td>3</td>
<td>150 W HPS lamp</td>
<td>8 EA</td>
<td></td>
<td>$20.00</td>
<td>$160.00</td>
<td>$0.00</td>
<td>$0.00</td>
</tr>
<tr>
<td>4</td>
<td>Ballast for 150 W HPS lamp</td>
<td>8 EA</td>
<td></td>
<td>$50.00</td>
<td>$400.00</td>
<td>$0.00</td>
<td>$0.00</td>
</tr>
<tr>
<td>Initial cost</td>
<td></td>
<td></td>
<td></td>
<td>$29,184.00</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Operating time per year:</td>
<td>4662 hrs</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Average rated lamp life:</td>
<td>15000 hrs</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Lamps used/year:</td>
<td>2.49</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Relamping labor cost:</td>
<td>$20.35</td>
<td></td>
<td></td>
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<td></td>
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<tr>
<td>Lamp replacement cost:</td>
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<tr>
<td>Average ballast life:</td>
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<td></td>
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<td></td>
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<td></td>
</tr>
<tr>
<td>Ballasts used/year:</td>
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<td></td>
<td></td>
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<td></td>
</tr>
<tr>
<td>Ballast replacement labor cost:</td>
<td>$44.95</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>Ballast replacement cost:</td>
<td>$94.95</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Maintenance cost/year:</td>
<td>$277.39</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Input power/luminaire:</td>
<td>180.00 W</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Energy use/year:</td>
<td>6713.28 kWh</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Electricity cost:</td>
<td>$0.09/kWh</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Annual energy cost:</td>
<td>$622.17</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Annual operating cost</td>
<td>$899.56</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Ecoluminance Alternative

Figure 13 shows a rendering of the same roundabout that has one section of the interior circular area planted with vegetation (reflectance 20%), which is illuminated by landscape lighting (either 5 W or 15 W luminaires) and directional "bollard" luminaires oriented to light the roadway lanes in the roundabout and to provide vertical illumination in the crosswalk areas.

Table 6 provides a summary of the photometric and visual performance (Rea and Ouellette, 1991) characteristics of the site with only the bollard type luminaires installed (with vegetation lighted only by approaching vehicle headlights). Although the roadway luminance is reduced, the contrast between the road
and grass is actually increased, and although there is a small reduction in the RVP value for the road-grass boundary, the visibility of the pedestrian is improved and the presence of the vegetation, even when only illuminated by headlamps, adds another very visible element to the scene that otherwise would not have been present.

![Figure 13. Rendered image of the roundabout with the ecoluminance solution shown.](image)

<table>
<thead>
<tr>
<th>Object</th>
<th>Average Luminance (cd/m²)</th>
<th>Contrast</th>
<th>RVP Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>Roadway</td>
<td>0.3</td>
<td>n/a</td>
<td>n/a</td>
</tr>
<tr>
<td>Grass</td>
<td>0.1</td>
<td>0.67</td>
<td>0.929</td>
</tr>
<tr>
<td>Vegetation</td>
<td>0.05</td>
<td>0.5</td>
<td>0.916</td>
</tr>
<tr>
<td>Pedestrian</td>
<td>4</td>
<td>0.93</td>
<td>0.939</td>
</tr>
</tbody>
</table>

Table 6. Photometric and visual performance (Rea and Ouellette, 1991) characteristics of relevant visual targets while approaching the roundabout illuminated only by the bollard component of the ecoluminance solution, with vegetation present.

<table>
<thead>
<tr>
<th>Object</th>
<th>Average Luminance (cd/m²)</th>
<th>Contrast</th>
<th>RVP Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>Roadway</td>
<td>0.3</td>
<td>n/a</td>
<td>n/a</td>
</tr>
<tr>
<td>Grass</td>
<td>0.1</td>
<td>0.67</td>
<td>0.929</td>
</tr>
<tr>
<td>Vegetation</td>
<td>0.5</td>
<td>0.8</td>
<td>0.935</td>
</tr>
<tr>
<td>Pedestrian</td>
<td>4</td>
<td>0.93</td>
<td>0.939</td>
</tr>
</tbody>
</table>

Table 7. Photometric and visual performance (Rea and Ouellette, 1991) characteristics of relevant visual targets while approaching the roundabout illuminated using the ecoluminance approach by bollard luminaires and 5 W landscape lights for the vegetation.
Table 8. Photometric and visual performance (Rea and Ouellette, 1991) characteristics of relevant visual targets while approaching the roundabout illuminated using the ecoluminance approach by bollard luminaires and 15 W landscape lights for the vegetation.

Tables 7 and 8 provide the same information as Table 6 but landscape lighting units using light emitting diodes in 5 W and 15 W versions were included for directly illuminating the vegetation. The presence of landscape lighting increases the average luminance and contrast, and thereby the RVP value (Rea and Ouellette, 1991) of the vegetation for the 5 W lighting compared to no lighting, but the increase in RVP value of the vegetation between the 5 W (Table 7) and 15 W (Table 8) LED luminaires is quite small, suggesting that there is little incremental benefit to using landscape lighting luminaires with wattages higher than 5 W.

Table 9. Summary of energy use and initial and operation/maintenance costs for the recommended roundabout ecoluminance system.

Table 9 summarizes the energy use and the initial and operating costs for the recommended ecoluminance approach using 5 W LED landscape lighting luminaires. The overall electrical energy use of the ecoluminance system is less than one quarter that of the conventional lighting system, mainly because the luminaires used are closer to the objects they are illuminating and the light from them is directed to a specific area. Additionally, the initial cost is lower than that of the conventional system. If low-
maintenance vegetation species can be used in the application, there could also be reduced requirements for mowing in the center of the roundabout, although this might not be a cost savings for NYSDOT because it is very common for roundabout landscaping to be performed by the local municipality rather than NYSDOT in New York State.

NYSDOT is currently in the process designing new roundabouts so that the entering travel lanes reach the circular portion of the roundabout at angles smaller than the near perpendicular angles at which traffic would enter the circular lanes in Figure 11. To determine the effect of reducing this angle as will be more common in new and future roundabouts, the photometric values in Tables 4, 6, 7 and 8 were re-calculated with the approaching vehicle oriented toward the right by ten degrees. These calculations indicated that the average luminances of the road and other roadway objects (grass, vegetation and pedestrian) did not change to two significant digits, although the location of the luminance "hot spot" on the road and grass, for example, was shifted toward the right. Changing the approach angle into the roundabout does not substantially alter the visual performance characteristics of the lighting and vegetation.

CURVES AND EXIT RAMPS

Current Practice
Many exit ramps are not illuminated. For example, according to lighting presence data for all interchanges involving state or U.S. highways in the state of Minnesota, about 80% of interchanges in rural areas are unlighted, and about 50% in urban areas are unlighted (NCHRP Project 5-19). Many such ramps consist of narrow-radius turns to allow traffic along one roadway to merge onto a perpendicular roadway. NYSDOT has reported (Project C-06-36) that some exit ramp locations appear to be prone to rollover crashes. Nationwide, about 10,000 fatalities and 225,000 injuries occur annually because of rollover and run-off-the-road crashes.

In a field study of delineator size, spacing and height along curves, Skinner and Bullough (2009) found that drivers could be made to perceive that such curves were sharper if delineators were larger and mounted higher than conventional delineators; increased sharpness perceptions in turn reduced speeds of vehicles approaching and navigating curves. These results suggest that vegetation, if it can be integrated into the curve, could help reinforce the visual information along the outer edge of the curve. Figure 14 shows a plan view of a curve with a vehicle driving along it. Typically, this curve would be treated with delineators and perhaps chevron signs to help drivers identify the direction and extent of curvature.
Figure 14. Plan view of a curved exit ramp, showing the location of a vehicle entering the curved section.

Table 10 lists the photometric and visual performance (Rea and Ouellette, 1991) characteristics of the relevant objects along the curved exit ramp, when the only illumination is provided by vehicle headlamps. Note that just planting vegetation along the outside edge of the curve will provide a visual element with high visibility and continuous appearance (Figure 15). This can be important because such a curve would contain retroreflective delineators, but these elements are spatially intermittent whereas vegetation is more spatially continuous, providing more useful supplemental visual information to drivers (Kao, 1969).

<table>
<thead>
<tr>
<th>Object</th>
<th>Average Luminance (cd/m²)</th>
<th>Contrast</th>
<th>RVP Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>Roadway</td>
<td>0.03</td>
<td>n/a</td>
<td>n/a</td>
</tr>
<tr>
<td>Grass</td>
<td>0.15</td>
<td>0.8</td>
<td>0.891</td>
</tr>
<tr>
<td>Vegetation</td>
<td>0.58</td>
<td>0.95</td>
<td>0.923</td>
</tr>
</tbody>
</table>

Table 10. Photometric and visual performance (Rea and Ouellette, 1991) characteristics of relevant visual targets while entering the curved section of an exit ramp.

Since curves such as the one illustrated in Figure 14 are likely not to be illuminated, of course, the energy use and economic cost is relatively minimal in terms of lighting and would only include costs of mowing along the edge to ensure visibility of delineators. If selection of vegetation could result in a low-maintenance species that would not grow beyond a maximum height of two to three feet, it could result in little incremental cost over the base case.
Ecoluminance Alternative

While the presence of vegetation alone improves the visual information substantially by providing a more continuous form of delineation (Kao, 1969), the research team evaluated the use of LED landscape lighting luminaires to illuminate the vegetation to provide low level luminances of the plantings to improve visual information (Figure 16). Both 5 W and 15 W luminaires were evaluated. Tables 11 and 12 summarize the photometric and visual performance of the curve treated with the 5W and 15 W ecoluminance systems.

Table 11. Photometric and visual performance (Rea and Ouellette, 1991) characteristics of relevant visual targets while entering the curved section of an exit ramp designed using an ecoluminance approach with 5 W LED landscape luminaires.
<table>
<thead>
<tr>
<th>Object</th>
<th>Average Luminance (cd/m²)</th>
<th>Contrast</th>
<th>RVP Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>Roadway</td>
<td>0.03</td>
<td>n/a</td>
<td>n/a</td>
</tr>
<tr>
<td>Grass</td>
<td>0.2</td>
<td>0.85</td>
<td>0.906</td>
</tr>
<tr>
<td>Vegetation</td>
<td>1.3</td>
<td>0.98</td>
<td>0.930</td>
</tr>
</tbody>
</table>

Table 12. Photometric and visual performance (Rea and Ouellette, 1991) characteristics of relevant visual targets while entering the curved section of an exit ramp designed using an ecoluminance approach with 15 W LED landscape luminaires.

In a trend similar to that seen in the roundabout application, increasing the wattage of the LED landscape luminaires from 5 W to 15 W did not provide a substantial increase in the visibility of the vegetation. In fact, landscape lighting at all did not result in a large increase in the visual performance characteristics of the vegetation even over the case with no landscape lighting.

As described in the previous section, vegetation such as that shown in Figures 15 and 16 might serve a supplemental crash attenuation function (Skelton, 1958; Huang, 1987), increasing the safe approach angle for road run-offs by approximately one degree for each row of plantings.

From an energy and economics point of view, the impact of vegetation alone is relatively small. Using any kind of electric lighting where none would normally be used obviously results in an overall increase in energy use and accompanying environmental impacts. If a particular curve were one where rollover crashes were seen as especially problematic, and where one or two 150 W to 250 W high pressure sodium luminaires might be used to help reinforce visual information about the curve, then use of low wattage LED luminaires (with a total wattage of less and 100 W for the entire set of luminaires) could reduce electricity costs relative to the conventional lighting system (see Tables 5 and 9 for the roundabouts for estimates of initial and operating costs of pole-mounted and LED landscape luminaires), but these will not be the majority of cases.

**URBAN BOULEVARDS**

**Current Practice**

Figure 17 shows a plan view of a roadway containing a median that is planted with trees to form an urban boulevard, typically providing an entranceway into a town or city. As described above, the trees can help to reduce vehicle speeds via traffic calming, and pedestrian sidewalks and crossings are typical features of these applications. Lighting may consist of historical "lantern" type luminaires, often selected with daytime appearance as much of a criterion as nighttime photometric performance. Observation of urban boulevards

5-9
such as Route 9 south of Saratoga Springs, NY, suggests that luminaires produce a significant proportion of their output at upward angles. Lighting for pedestrian crosswalks such as mid-block crossings us usually provided by the general roadway lighting system. Figure 18 shows a rendered view of such a roadway.

Figure 17. Plan view sketch of urban boulevard lined with trees and historical-appearing luminaires.

Figure 18. Rendered image of the urban boulevard showing the approach to a mid-block pedestrian crossing.

Power of the lamps in the luminaires are typically between 100 W and 150 W as these are often mounted on 20-foot poles, lower than the 30 to 40 foot poles on which conventional "cobrahead" luminaires (e.g., those illustrated in Figure 10). Table 13 lists the photometric and visual performance of detecting the pedestrian in Figure 18 crossing the road along a mid-clock crossing.
Eculominance Alternative

The use of trees for traffic calming in this application appears to be beneficial in slowing traffic, which should increase pedestrian safety and bring vehicles closer to the slower speeds appropriate for a city or town urban area. Unlike the roundabout or curved exit ramp applications, where delineation of roadway edges and curves is critical, general illuminance in the urban boulevard may be seen as beneficial to help drivers detect and identify pedestrians along sidewalks and especially in crosswalks such as the mid-block crossing. Figure 19 shows a rendered image of the same urban boulevard illuminated using an eculominance approach, using luminaires with very little light directed upward (but still having a historical "lantern" appearance), and adjusted in terms of their spacing to be located ahead of a mid-block crossing. This approach (Freedman et al., 1975; Hasson et al., 2002; Gibbons and Hankey, 2006; Edwards and Gibbons, 2008) increases the vertical illuminance on the pedestrians and thereby can result in higher contrast and visual performance (Rea and Ouellette).

As illustrated in Table 14, which summarizes the photometric and visual performance characteristics of the revised urban boulevard, the luminance of the pedestrian is increased substantially by ensuring that the luminaires are providing sufficient vertical illuminance onto pedestrians, although the average luminance of the roadway surface has not changed. The RVP value for the pedestrian has increase substantially between the base case and the eculominance alternative.

Figure 19. Rendered image of the urban boulevard lighting using the eculominance approach, showing the approach to a mid-block pedestrian crossing.
<table>
<thead>
<tr>
<th>Object</th>
<th>Average Luminance (cd/m²)</th>
<th>Contrast</th>
<th>RVP Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>Roadway</td>
<td>0.2</td>
<td>n/a</td>
<td>n/a</td>
</tr>
<tr>
<td>Pedestrian</td>
<td>0.5</td>
<td>0.6</td>
<td>0.953</td>
</tr>
</tbody>
</table>

Table 14. Photometric and visual performance (Rea and Ouellette, 1991) characteristics of relevant visual targets while approaching a mid-block crossing along an urban boulevard lighted using an ecoluminance approach.

Regarding energy use, the number and power of luminaires in the ecoluminance example have not changed from the baseline conventional case, resulting in no difference in terms of electrical energy use, or in operating and maintenance costs. The trees could provide environmental benefits in terms of traffic calming, which might also result in reduced fuel costs (these benefits would apply to the conventional baseline case as well). By using luminaires that produce very little direct upward light, another environmental benefit could be reductions in light that could contribute to sky glow. Zhang (2006) showed that using luminaires with little to no direct upward component could result in less light leaving the entire roadway area. Such benefits could be quantified using the outdoor site-lighting performance (OSP) metrics (Brons et al., 2008) developed by the Lighting Research Center to evaluate outdoor and roadway lighting in terms of quantities related to sky glow, light trespass and discomfort glare.
NARRATIVE OF MEETING DISCUSSION

The LRC at Rensselaer Polytechnic Institute hosted a stakeholder roundtable meeting on Wednesday, March 11, 2009 to present its findings and obtain feedback. (See the end of this section for a list of participating individuals.)

M. Rea from the LRC welcomed the participants and after participants introduced themselves, J. Tario from NYSERDA provided a brief discussion of the Program Opportunity Notice in Sustainable Transportation Systems jointly offered by NYSERDA and NYSDOT. The particular project under discussion is a "Phase 1" study to identify opportunities for sustainability in the context of lighting and vegetation. Other Phase 1 projects along with the present one will be evaluated by NYSERDA and NYSDOT in deciding whether they will pursue a Phase 2 demonstration project based on the results from Phase 1.

J. Bullough from the LRC introduced the objectives of the meeting and of the project in general, stating the overall conclusion that roundabouts appeared to provide some opportunities for integrating lighting and vegetation to improve visual information while reducing energy use. The meeting would be focused on the criteria and methods/tools for evaluating different roadway situations with opportunity for meeting participants to provide feedback.

L. Radetsky from the LRC provided an overview of current lighting, roadway delineation and vegetation practices in New York State, focusing on the existing practices of NYSDOT. With respect to lighting, other New York State transportation agencies (such as the Thruway Authority and the Bridge Authority) use the NYSDOT specifications as the basis for their own practices. NYSDOT's Policy on Lighting (updated in 1979) describes warranting procedures for lighting, the Highway Design Manual (updated in 1995) describes the design procedures for lighting, and the Standard Specifications (updated in 2008) describes the equipment for lighting. In summary, NYSDOT practices for lighting involve the provision of illuminance from pole-mounted, semi-cutoff (i.e., "cobrahead" style) luminaires containing mainly high-pressure sodium (HPS) lamps. It was discussed that the Policy on Lighting and sections of the Highway Design Manual pertaining to lighting are probably due for revision soon to account for the current state of technologies and industry practices.

Roadway delineation practices are derived primarily from the Federal Highway Administration (FHWA) Manual of Uniform Traffic Control Devices and involve post-mounted delineators to delineate roadway edges and chevron signs for curve warnings. Regarding roadside vegetation, vegetation can improve the
roadway by providing control for erosion and drainage, but care must be taken to ensure clear lines of sight
and to avoid large-diameter vegetation close to the roadway that might contribute to injury or death upon
collision with a vehicle. Other applications for roadside vegetation include glare screening, control of snow
drifting and traffic calming. Wildlife management was also associated with roadside vegetation.

J. Tario asked if there were any databases describing animal-related collisions on roadways. J. Rowen from
NYSDOT replied that there was relatively little information. J. Bullough speculated that for crashes
involving smaller animals the threshold for damage might result in many of these being unreported. P.
Dunleavy of NYSDOT stated that the agency does consider where animals cross the roadway in deciding
how to develop the landscaping and vegetation along a highway.

P. Dunleavy also stated that larger trees should not be located within the clear zone surrounding a highway
and emphasized that NYSDOT practice would not allow large trees very close to a highway. He also
pointed out that limbs of shrubs could be quite large, and that it is possible that they could grow in random
patterns or shapes that make them dangerous upon collision, so that one might need to take caution when
recommending planting these near the roadway edge as well as trees. E. McDevitt from FHWA stated that
in urban areas where driving speeds tend to be lower than on divided highways, trees are more likely to be
located close to the road. He also pointed out the possibility of using vegetation as a barrier in addition to or
in place of guide rails, especially close to driveways. Some shrubs or other types of vegetation might grow
in more regular patterns (e.g., cornstalks or willows, which tend to have all limbs vertically oriented).

J. Rowen pointed out that in addition to trimming trees for street lighting purposes, that herbicides were
also used along roadways to ensure lines of sight to signage and that this was another interaction between
visibility and vegetation systems. He also pointed out that different vegetation species can be better or
worse because of their native or invasive character, quite apart from their characteristics in terms of crash
absorption or their appearance or color.

J. Bullough introduced the "ecoluminance" or "green luminance" concept as a way to consider the
interactions between lighting and vegetation. Lower-height and lower-power luminaires than typically used
for roadway illumination could be used to illuminate and provide reflected "luminance" of objects such as
vegetation, and sometimes, light from vehicle headlamps could be sufficient to make a row of vegetation
highly visible. In many cases, one might be able to use less energy by directing light only toward such
objects, rather than providing a general "blanket" of illuminance throughout a location. Using light to make
vertical surfaces of objects such as vegetation visible could also be effective when pavement is wet, which
is when vehicle and current roadway lighting often results in reduced visibility.
Using four basic elements: 1) vegetation, 2) retroreflective delineators, 3) low-level directed luminaires for lighting vegetation, and 4) luminaires with controlled optics to provide illuminance when needed to detect hazards such as pedestrians or other vehicles, J. Bullough summarized the four basic applications that were evaluated by the LRC: 1) roundabouts, 2) curves and exit ramps, 3) urban boulevards with pedestrian crossings, and 4) along highway rights-of-way.

Criteria for evaluation included: 1) safety, primarily defined by visibility and secondarily by glare attenuation, crash attenuation and control of blowing snow; 2) energy and environment, primarily defined by energy use and secondarily by measures such as offset of atmospheric carbon dioxide; 3) economics, primarily defined by operating and maintenance costs; and 4) appearance, defined by aesthetics and by communicating environmental priority to drivers.

The primary tool for evaluating safety/visibility was through photometrically accurate simulations of lighting and light levels in and along a roadway scene. Such simulations can also provide "photorealistic" images of roadway scenes that can provide some sense of appearance (e.g., during conditions of wet pavement) in addition to containing accurate underlying light level data. One exercise conducted by the research team to ensure accurate input regarding the photometric characteristics of vegetation was the spectral reflectance measurement of several dozen vegetation species used along New York State roadways. Typically, these species had reflectances between about 10% (for evergreens) and 30% (for some sumacs and pepperbushes). Of interest, reflectances of green vegetation were not much higher for green light-emitting diode (LED) light sources than under "white" incandescent or metal halide lamps, and were similar as well under "yellowish" HPS lamps. As a result, visual performance calculations differed very little for the resulting range of reflectances, and analyses conducted for the present study used a value of 20% for vegetation reflectance. M. Fowler-McDowell of Friedman-Fisher asked whether the project team had identified possible species (or hybrids) of vegetation with bioluminescent characteristics; M. Rea replied that it had not. J. Tario asked if any work to develop high-reflectance plant hybrids might result in more visible vegetation; J. Bullough mentioned that during a site visit to the state College of Environmental Science and Forestry (ESF) that Dr. T. Volk was breeding willows for biomass fuel applications, but noted that some of the hybrids had "yellowish" color while others had darker, "reddish" color.

From photometric simulations, it is possible to calculate the visibility using the Relative Visual Performance (RVP) model, which expresses visibility of an object as a function of its luminance (brightness), contrast against its background, and size. Once an object is highly visible, increasing light level, or increasing its contrast or size will not improve visibility much further, providing a basis for upper limits on light levels (and resulting energy use). There is little direct evidence linking improved visibility to reduced crashes at night, despite the logical connection between them. Ongoing research at the LRC for the National Cooperative Highway Research Program (NCHRP) found that there are strong correlations.
between visibility improvements (characterized through RVP) and crash reductions. R. Drake of
NYSERDA asked whether the crash reductions measured isolated only nighttime crashes, when lighting
would be expected to result in a benefit; J. Bullough confirmed that the effects of lighting were only for
nighttime crashes; if the presence of lighting had been associated with differences in daytime crashes, then
that would indicate that the data were unreliable or incomplete.

J. Bullough pointed out that statistical modeling from the NCHRP study is showing that the nighttime crash
reduction associated with lighting may be closer to 10% rather than the value of 30% that is often
associated with roadway lighting. This will have implications for benefit-cost analyses supporting the use
of lighting. Nonetheless, having a link between visual performance improvements and nighttime crash
reduction provides a framework for analyzing other situations such as the integration of lighting and
vegetation.

The results of analyses for the four roadway applications discussed earlier were presented by J. Bullough.
Present NYSDOT requirements for lighting roundabouts involve a large number of pole-mounted
luminares to provide illuminance throughout the location and renderings showing conventional lighting in
comparison to an ecoluminance approach with vegetation and optically controlled, low-mounted luminares
for providing light along the roundabout and pedestrian crosswalks. The contrast (and resulting RVP
values) of vegetation and of a pedestrian target in an adjacent crosswalk was higher under the
ecoluminance lighting system even though the overall energy use was reduced by more than two-thirds.
Operational costs were also about 30% lower.

E. McDevitt cautioned that anecdotal evidence suggested that vegetation in the center of the roundabout
might need to be controlled for height because it was observed that safety problems occurred if drivers
could not see traffic at the opposite end of the roundabout. J. Tario, M. Rea and S. Misiewicz from the
Capital District Transportation Committee (CDTC) questioned this, saying such information might not be
needed by drivers, and J. Bullough stated that perhaps because roundabouts are new to many drivers, they
may not know what information they really need to safely navigate through them, and so perhaps not
having visual access to the opposite end results in more hesitant driving behavior that could lead to minor
fender-benders. S. Misiewicz pointed out that a demonstration to help understand what information drivers
really need could be helpful. P. Dunleavy cautioned that the specific geometries of the roundabouts,
particularly for the entrances and exits should be carefully defined since vehicles do not enter roundabouts
at close to right angles, but along more smooth approaches. J. Bullough replied that the final report will
make sure that such conditions are taken into account.

J. Bullough next showed an example of an ecoluminance approach along an exit ramp curve, where merely
planting vegetation along the outer edge of the curve provided a substantial and highly visible visual

6-4
barrier. Lighting of vegetation had small visual performance improvements, but using 15-watt landscaping lights was not superior to using 5-watt lights. Such vegetation barriers were estimated to provide an increased maximum safe approach angle (the angle at which a vehicle leaving the road might be able to be deflected back onto the road, rather than continuing off the roadway edge) by about 1 degree. Vegetation alone might reduce mowing if low-maintenance plant materials can be identified (a recent NYSDOT report, Plant Materials for Vegetation Management Along New York State Roadside, might be a helpful reference). But as most of these types of curves are already unlighted, any addition of electric lighting would by definition increase maintenance and operating costs.

The next application discussed was urban boulevards with pedestrian crossings. Here, planting trees is a common strategy to reduce driving speeds, with lighting sometimes provided more as a visual amenity than a safety element. Luminaires selection can be driven as much by daytime appearance as by nighttime performance. The ecoluminance approach was similar in appearance but utilized luminaires with more downward light output and the relative placement of the luminaire and crosswalk to provide increased vertical illuminance on pedestrians (from 0.9 to 3 footcandles) in the crosswalk with a resulting increase in the RVP value for such pedestrian targets. In this example, the overall energy use was similar because the number and wattage of the luminaires did not change, only the distribution of light did. J. Bullough described ongoing research for the New Jersey Department of Transportation to use bollard-level lights along crosswalks, which could provide a daytime visual element as well as efficient production of vertical illuminances on pedestrians in crosswalks, which might be appropriate for ecoluminance applications. Such systems tended to have reduced initial and operating costs because of smaller luminaires and reduced wattages.

The final application mentioned was the use of planting vegetation along roadway rights-of-way such as roadsides and highway medians with an objective of harvesting the plant material for biomass applications, with NYSDOT either using the material itself to power or heat facilities or working with a private contractor to plant, maintain and harvest such materials on a fee basis. While some visual information improvements such as glare reduction on medians, control of blowing snow, and some of the visual benefits addressed for roadway curves, the primary thrust of this application toward biomass was seen by NYSERDA and NYSDOT as outside the main scope for the present project; the LRC will compile the information it obtained during site visits to ESF (visiting Dr. T. Volk) and Cornell University (visiting Dr. J. Lehmann and Dr. H. Mayton) into its report.

The primary conclusion from all of the analyses appeared to favor roundabout applications as a promising candidate for subsequent demonstration. Following J. Bullough's presentation, he asked the participants for general comments and feedback regarding the analyses and conclusions. P. Dunleavy mentioned that the ecoluminance approach and evaluation methods seemed to be able to apply not only to lighting and

6-5
vegetation but also other elements of the landscaped environment, such as statues, or other elements such as benches that could be found along many of the roadway applications under discussion. J. Tario mentioned that the project scope as originally conceived by NYSERDA and NYSDOT requested an emphasis on lighting and vegetation, and M. Rea pointed out that the general principles identified here would surely be applicable to other elements including landscaping and that the concepts and tools described in the project report should be able to be applied to each of these elements.

E. McDevitt stated that the use of vegetation as a roadside barrier might be an underappreciated solution for some roadways and that even guide rails currently used are tested only in a limited fashion. J. Bullough pointed out that data upon which to evaluate the potential for vegetation to absorb crashes is very limited and based on assumptions which may be overly simplistic. M. Rea also pointed out that vegetation in some areas could be a way to provide visual interest along otherwise monotonous highways and that this might be a benefit to vegetation.

S. Misiewicz concurred that roundabouts were good candidates for demonstration, pointing out that many roundabouts tend to have relatively high light levels, especially in rural areas or near residential communities where there is little existing roadway lighting. S. Misiewicz also pointed out that many communities have requested information from CDTC regarding the type of urban boulevard lighting and landscaping treatments used south of Saratoga Springs along Route 9, and that the level of interest among local municipalities may be very high. This application should not be dismissed. J. Tario expressed some surprise that daytime luminaire appearance was often a basis for selecting a particular type of luminaire.

J. Tario asked participants whether there might be opportunities where presentation of the information discussed during this meeting might be suitable. Several of the participants from NYSDOT and FHWA mentioned that the Institute of Transportation Engineers was holding a meeting in the Capital District in Spring 2009, and P. Dunleavy mentioned the International Conference on Ecology and Transportation. J. Bullough thanked all of the participants for attending and participating in the discussion, and stated that notes from the roundtable meeting would be distributed among all participants.

ATTENDEES
• J. Bullough, Lighting Research Center, Rensselaer Polytechnic Institute
• D. Chambers, Town of Colonie
• R. Drake, New York State Energy Research and Development Authority
• P. Dunleavy, New York State Department of Transportation
• M. Fowler-McDowell, Friedman Fisher
• H. Kabir, New York State Department of Transportation
• E. McDevitt, Federal Highway Administration
• S. Misiewicz, Capital District Transportation Committee
• L. Radetsky, Lighting Research Center, Rensselaer Polytechnic Institute
• M. Rea, Lighting Research Center, Rensselaer Polytechnic Institute
• J. Rowen, New York State Department of Transportation
• N. Skinner, Lighting Research Center, Rensselaer Polytechnic Institute
• J. Tario, New York State Energy Research and Development Authority
• J. Walter, National Grid
• R. Webber, Federal Highway Administration
• X. Zhang, Lighting Research Center, Rensselaer Polytechnic Institute
Section 7
RECOMMENDATIONS AND PROPOSED NEXT STEPS

SUMMARY OF RESULTS
The results of the analyses presented in the previous section indicate that for several criteria (safety, energy and environmental impact, and economic costs), approaches to lighting and vegetation using the ecoluminance approach devised in this report can have significant potential for improving visual information for several roadway applications. Depending upon the application, there can also be reduced electrical energy use and corresponding reductions in environmental impacts.

Table 15 lists each of the three primary roadway lighting applications that were evaluated (excluding the use of vegetation along highway rights-of-way and medians for generating renewable energy), and the three objective criteria (safety, energy/environmental, and economics). Each ecoluminance application was rated as having high, medium or low promise for improving performance relative to the base case using conventional lighting approaches.

<table>
<thead>
<tr>
<th>Application → Criteria ↓</th>
<th>Roundabouts</th>
<th>Curves and Exit Ramps</th>
<th>Urban Boulevards</th>
</tr>
</thead>
<tbody>
<tr>
<td>Safety/Visibility</td>
<td>High</td>
<td>High</td>
<td>High</td>
</tr>
<tr>
<td>Energy/Environmental</td>
<td>Medium</td>
<td>Low</td>
<td>Low</td>
</tr>
<tr>
<td>Economics/Cost</td>
<td>Medium</td>
<td>Low</td>
<td>Low</td>
</tr>
</tbody>
</table>

Table 15. Relative ranking (in terms of promise for improving performance) for each ecoluminance application according to the three types of criteria used for evaluation.

The roundabout and urban boulevard applications were rated high in terms of safety and visibility, mainly because of the relatively large increases in pedestrian visibility provided by the ecoluminance solutions. For curves and ramps, the presence of vegetation to reinforce existing delineation is probably also beneficial because it provides a warning of the curve's presence. Regarding both the energy/environmental criteria and the economics/cost criteria, the results of the evaluation above suggest that using the ecoluminance approach, combining vegetation with more controlled lighting systems rather than using a large number of pole mounted luminaires, can result in lower energy use (and less associated carbon emissions) and have a lower initial and operation/maintenance cost than the conventional lighting typically found at roundabouts.

For the curves and exit ramps, these locations often do not have lighting, so the net result might be an increase in electricity use and therefore operating costs. The ecoluminance solution proposed for urban boulevards would not use substantially different amounts of electrical energy (and therefore would have similar operating costs) than the conventional lighting used in many such roadways.
RECOMMENDATION

Based on reviewing the relative rankings in Table 15, roundabout applications are proposed as the most promising one in which an ecoluminance approach, integrating lighting and vegetation, could provide the greatest benefit in terms of safety, energy and environmental impact, and economic cost. Furthermore, NYSDOT has been increasing the number of roundabouts in New York State because of the overall beneficial impacts of these facilities on traffic flow and on safety (e.g., the reduced likelihood of high-speed and head-on or perpendicular crashes).

A demonstration of the ecoluminance concept illustrated in Figure 13 could be implemented in a relatively straightforward manner. For example, the existing conventional lighting could be switched off following planting of vegetation and installation of landscape lighting and bollard level lighting. Importantly, such a demonstration could be carried out in steps, starting with a temporary installation using battery powered lighting systems to make final refinements to the lighting system before a larger effort to provide electrical power was needed.

The following section presents a proposed Phase 2 work plan and schedule for an 18-month period to develop a roundabout ecoluminance system demonstration, integrating lighting and vegetation at a location in NYSDOT Region 1 (around Albany, NY). Such a demonstration will include observation of traffic and pedestrian behavior, photometric measurements of light levels, assessments of energy use and maintenance requirements, and the successful growth and maintenance of vegetation. The following work plan serves as an addendum to the original proposal for PON 1173 submitted by the project team to NYSERDA in October 2007.

PROPOSED WORK PLAN

An 18-month period is proposed for conducting the demonstration project of an ecoluminance design solution for a roundabout in NYSDOT Region 1. The following section of the report outlines the tasks and timeline that is envisioned for conducting the proposed Phase 2 demonstration.

Task 1: Identify Test Location

Working in cooperation with NYSDOT engineers, particularly in Region 1 (around Albany, NY), the project team will identify a suitable roundabout location for conducting the evaluation. It is expected that the process will also include discussions with local municipalities in order to identify the most practical location for evaluating the proposed ecoluminance solution.

Deliverable. A memorandum to project sponsors (NYSERDA and NYSDOT) recommending the most promising location, including agreements with the locality.
Task 2: Develop Equipment for Temporary Demonstration
As described above, a temporary (e.g., one or two nights) demonstration of lighting and vegetation approaches is envisioned before a more permanent installation will be designed and implemented. The lighting equipment will use battery and/or generator operation to avoid the relatively large expenses of permanent electrical wiring. (This approach has worked successfully in a recent field demonstration of a crosswalk lighting system installed for a one-night test in Old Bridge, NJ for the New Jersey Department of Transportation.) The project team will also obtain vegetation species and specimens that can be planted (temporarily, if necessary) in the central area of a roundabout. It is anticipated that to the extent possible, the lighting equipment (luminaires, poles, lamps) will be used as part of the eventual longer-term demonstration in Tasks 5 and 6.

Deliverable. A specification of the lighting equipment and vegetation that is proposed for the temporary demonstration.

Task 3: Conduct Temporary Demonstration
Working in cooperation with the NYSDOT and the municipality hosting the test roundabout, the project team will install and evaluate the short-term performance of the lighting and vegetation system by measuring photometric characteristics, inviting and surveying relevant stakeholders, such as officials from the local municipality, resident and business owners in the local neighborhood, local police and public safety officers, DOT engineers, individuals from local transit authorities (i.e., CDTA), to obtain their input and feedback during the short-term installation. This feedback will be used in subsequent tasks to refine and finalize the proposed ecolumiance solution using lighting and vegetation.

Deliverable. An interim report to the project sponsors describing the installed ecolumiance system, summarizing the evaluation results in terms of light levels, subjective impressions from invited participants, and recommendations for the final ecolumiance design.

Task 4: Submit Final Design Plans
Before the longer-term installation and demonstration is set up, the project team will submit final plans for the lighting and vegetation to NYSDOT for review and approval. This plan will include all of the equipment that will be needed and will include a request to NYSDOT regarding assistance required to complete installation (e.g., traffic control for installation, assistance with connecting to electrical power).

Deliverable. The final specification for the proposed lighting equipment, vegetation, including the final locations for each component and requirements for installation.

Task 5: Installation of Ecolumiance System
Following approval of the submitted plans by NYSDOT the project team will work with the locality and NYSDOT to install the lighting system at the specified roundabout location according to those plans.

**Deliverable.** A working ecoluminance system consisting of lighting and vegetation that will serve as an alternative to conventional lighting at the roundabout location.

**Task 6: Evaluation of Ecoluminance System**
Once installation has been performed successfully, the conventional lighting system at the roundabout location (assuming there is one) will be switched off and the ecoluminance system will be switched on. LRC project team members will conduct a sample of photometric measurements periodically (e.g., monthly) during the duration of the demonstration, and will conduct a survey of a sample of drivers and pedestrians using the roundabout during the evaluation period. Project team members will also make observations of traffic and driver behavior, and record interactions between vehicles and pedestrians in crosswalk areas. The project team will also monitor energy use through field measurement devices. The evaluation will also include observations and measurements of the roundabout location before installation of the proposed ecoluminance solution so that any changes in performance can be identified.

**Deliverable.** A progress report to the sponsors summarizing the results and findings from the evaluation.

**Task 7. Documentation of Findings and Development of Recommendations**
Following the evaluation period, the project team will complete its final report to NYSERDA and NYSDOT, describing the development and design of the demonstrated ecoluminance concept, its performance in the short-term and longer-term field demonstrations, and develop a specification for integrating lighting and vegetation at roundabouts that could be used by agencies such as NYSDOT in determining where and when to apply the ecoluminance approach elsewhere.

**Deliverable.** A final report containing a summary of all project findings and results, and recommendations to NYSDOT including specifications for ecoluminance approaches to roundabout lighting and vegetation.

**SCHEDULE**
The proposed Phase 2 tasks are planned to be conducted according to the schedule chart in Table 16. Once a firm start date has been identified, the project team will submit a final schedule (keeping within a total project period of 18 months) that will ensure that installation does not fall during winter months.
### Table 16. Proposed timeline for proposed Phase 2 roundabout ecoluminance demonstration.

<table>
<thead>
<tr>
<th>Task</th>
<th>Month</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Identify location</td>
<td></td>
</tr>
<tr>
<td>2. Develop equipment</td>
<td></td>
</tr>
<tr>
<td>3. Temporary demonstration</td>
<td></td>
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<tr>
<td>4. Submit final design</td>
<td></td>
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<tr>
<td>5. Installation</td>
<td></td>
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<tr>
<td>6. Evaluation of site</td>
<td></td>
</tr>
<tr>
<td>7. Documentation and report</td>
<td></td>
</tr>
</tbody>
</table>

**BENEFITS FOR NEW YORK STATE**

Present practices for lighting along roundabouts in New York State are energy intensive, primarily because of the relative "newness" of these types of roadway facilities. Understand ways in which visual information can be provided to result in increased pedestrian visibility, while maintaining traffic flow by providing drivers with the visual guidance they need to quickly and safely navigate roundabouts, can result in reduced energy use and the associated environmental benefits that accompany reduced energy use.

We believe that the proposed demonstration can serve as a beachhead for considering an ecoluminance approach to other roadway types and facilities, possibly including curved exit ramps and urban boulevards. It is anticipated that a successful completion of the Phase 2 demonstration will result in a proven methodology for determining when such approaches are likely to be offer the most benefits, and which evaluation tools are most useful in quantifying those benefits.
REFERENCES


APPENDIX A
ROADSIDE VEGETATION ANALYSIS SUMMARY
<p>| Scientific Name (Common Name) | Image | Type | Growth Speed | Sun | Minimum Size | Height | Width | Zone | Reflectance of Leaf (green) | Reflectance of Leaf (white or red) | Reflectance of Flower | Reflectance of Stem | Reflectance (MH) | Reflectance (HPS) | Reflectance (INC) | Green LED (535 nm) | Cost ($) | Maintenance |
|-------------------------------|-------|------|---------------|-----|--------------|--------|-------|------|--------------------------|-------------------------------|-----------------|----------------|----------------|----------------|-----------------|----------------|----------------|----------|-------------|
| Aesculus parviflora <strong>(Bottlebrush Buckeye)</strong> | deciduous shrub | Rapid growing and spreading | Full sun to mostly medium | 6-12 ft | 6-15 ft | | | | | | | | | | | 16.53% | 16.19% | 16.47% | $109.00 | low |
| Calamagrostis x acutiflora <strong>'Karl Foerster'</strong> (Feather Reed Grass) | grass | Full sun | medium to wet | 5-6 ft | 1.5-2.5 ft | | | | | | | | | | 18.69% | 18.50% | 18.71% | low |
| Cornus alba <strong>'Bailhalo'</strong> * <strong>IVORY HALO</strong> (Tatarian Dogwood) | deciduous shrub | Medium growing rounded | Full sun to heavy shade | medium | 5-6 ft | 5-6 ft | | | | | | | | | 23.23% | 22.79% | 23.14% | $42.98 | low |
| Clethra alnifolia <strong>'September Beauty'</strong> (Sweet Pepperbush) | shrub | Sun to part shade | Medium to wet | 4-6 ft | 3-4 ft | | | | | | | | | | 30.49% | 30.35% | 30.38% | $25.98 | low |
| Fargesia Clumping Bamboo | bamboo | Sun &amp; pm shade | Medium to shade | 4-5 ft | 4-5 ft | | | | | | | | | | 25.81% | 25.32% | 25.60% | $99.00 | |
| Acer ginnala <strong>bailey Compact</strong> (Maple Amur) | maple | Full to part shade | Medium | 7-9 ft | 7-8 ft | | | | | | | | | | 22.79% | 22.30% | 22.67% | $25.98 | medium |
| Hydrangea paniculata <strong>'Tardiva'</strong> (Panicle Hydrangea) | deciduous shrub | Full sun to part shade | Medium | 6-12 ft | 7-10 ft | 3-8 | | | | | | | | | 17.72% | 17.74% | 17.47% | $21.00 | medium |
| Ilex verticillata <strong>'Nana'</strong> <strong>RED SPRITE</strong> (Winterberry) | deciduous shrub | Fast growing | Medium to wet | 3-4 ft | 3-4 ft | | | | | | | | | | 20.61% | 20.38% | 20.58% | $25.98 | low |
| Itea virginica <strong>'Henry's garnet'</strong> (Virginia Sweetspire) | deciduous shrub | Sun/ part to heavy shade | Medium to wet | 3-5 ft | 5-6 ft | | | | | | | | | | 17.85% | 18.14% | 17.62% | $25.98 | low |</p>
<table>
<thead>
<tr>
<th>Scientific Name (Common Name)</th>
<th>Image</th>
<th>Type</th>
<th>Growth Speed</th>
<th>Sun</th>
<th>Moisture Use</th>
<th>Height</th>
<th>Width</th>
<th>Reflectance of Leaf (green)</th>
<th>Reflectance of Leaf (white or red)</th>
<th>Reflectance of Flower</th>
<th>Reflectance of Stem</th>
<th>Reflectance of Plants</th>
<th>Green LED (535 nm)</th>
<th>Cost ($)</th>
<th>Maintenance</th>
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<td>Eupatorium (Joe Pye Weed)</td>
<td></td>
<td>Herbaceous perennial</td>
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<td>5-7 ft</td>
<td>2-4 ft</td>
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<td>12.29%</td>
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<td>16.65%</td>
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<td>Full sun dry to medium</td>
<td>3-8 ft</td>
<td>6-8 ft</td>
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<td>Rudesheim halberstam</td>
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<td>Medium growing</td>
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<td>6-8 ft</td>
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<td>21.78%</td>
<td>21.90%</td>
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<td>21.78%</td>
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<td>11.61%</td>
<td>11.78%</td>
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<td>Slow growing</td>
<td>full sun</td>
<td>2-3 ft</td>
<td>2-3 ft</td>
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<td>9.88%</td>
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